

## AGENDA

**DES MOINES CITY COUNCIL  
REGULAR MEETING  
City Council Chambers  
21630 11th Avenue S, Des Moines, Washington  
Thursday, November 21, 2024 - 6:00 PM**

City Council meeting can be viewed live on the City's website, Comcast Channel 21/321 or on the City's [YouTube](#) channel.

### CALL TO ORDER

### PLEDGE OF ALLEGIANCE

### ROLL CALL

### CORRESPONDENCE NOT PREVIOUSLY RECEIVED BY COUNCIL

### CEREMONIAL SWEARING IN OF CITY MANAGER KATHERINE CAFFREY

### COMMENTS FROM THE PUBLIC

### COMMITTEE CHAIR REPORT

- FINANCE COMMITTEE: Chair Matt Mahoney
- PUBLIC SAFETY/EMERGENCY MANAGEMENT: Chair Traci Buxton
- TRANSPORTATION: Chair Matt Mahoney
- ENVIRONMENT COMMITTEE: Chair JC Harris

### CITY MANAGER REPORT/PRESENTATIONS/BRIEFINGS

### CONSENT AGENDA

#### Item 1. APPROVAL OF VOUCHERS

**Motion** is to approve the payment vouchers through November 07, 2024 and payroll transfers through November 05, 2024 in the attached list and further described as follows:

EFT Vendor Payments	#10847-11005	\$1,486,749.47
Wires	#2744-2783	\$2,882,787.40
Accounts Payable Checks	#166151-166211	\$2,259,847.28
Payroll Checks	#19905-19908	\$15,002.39
Payroll Advice	#11434-11606	\$522,913.46

Total Checks and Wires for A/P & Payroll: \$7,167,300.00

[Approval of Vouchers](#)

Item 2. APPROVAL OF MINUTES

**Motion** is to approve the September 11, 2024 Special City Council Meeting, the September 12, September 26, and the October 10, 2024 City Council Meeting, and the October 03, 2024 City Council Study Session Meeting Minutes.

[Approval of Minutes](#)

Item 3. SMALL BUSINESS SATURDAY PROCLAMATION

**Motion** is to approve the Proclamation recognizing the Saturday after Thanksgiving as Small Business Saturday.

[Small Business Saturday Proclamation](#)

Item 4. SB 5290 LOCAL PROJECT REVIEW REQUIREMENTS

**Motion** is to approve Draft Resolution 24-095 documenting compliance with SB 5290 Local Project Review Requirements for the City of Des Moines.

[SB 5290 Local Project Review Requirements](#)

Item 5. STORMFEST – INTERLOCAL AGREEMENT

**Motion** is to approve the Interlocal Agreement between City of Des Moines and the Cities of Burien, Normandy Park, Seatac and King County for Highline StormFest, and authorize the City Manager to sign said Agreement substantially in the form as submitted.

[StormFest – Interlocal Agreement](#)

Item 6. BIRD DETERRENT BALL PURCHASE

**Motion** is to approve the purchase of Bird-X Bird Deterrent Balls, for a total estimated amount of \$124,191.00, and to authorize the City Manager or the City Manager's designee to sign the purchase order at the time they are created.

[Bird Deterrent Ball Purchase](#)

Item 7. MARINE VIEW DRIVE POND RETROFIT

**Motion 1** is to approve the 2024-2025 On-Call General Civil Engineering Services Task Assignment 2024-03 with Parametrix to provide design and permitting services for the Marine View Drive Pond Retrofit Project in the amount of \$295,106.83, and authorize the City Manger to sign said Task Assignment substantially in the form as submitted.

**Motion 2** is to direct Administration to submit a CIP budget amendment for the Marine View Drive Pond Retrofit Project to incorporate the funding sources of the King County Flood Control Grant funding and Surface Water Utility funds.

[Marine View Drive Pond Retrofit](#)

## **PUBLIC HEARING/CONTINUED PUBLIC HEARING**

- Item 1. 2025 PROPERTY TAX LEVIES  
Staff Presentation by Finance Director Jeff Friend  
[2025 Property Tax Levies](#)
- Item 2. 2023 ANNUAL BUDGET AMENDMENTS  
Staff Presentation by Finance Director Jeff Friend

## **UNFINISHED BUSINESS**

- Item 1. WATER DISTRICT 54 FRANCHISE AMENDMENT  
[Water District 54 Franchise Amendment](#)

## **NEW BUSINESS**

- Item 1. SQUARE FOOTAGE TAX  
[Square Footage Tax](#)
- Item 2. NEW AGENDA ITEMS FOR CONSIDERATION – 10 Minutes

## **COUNCILMEMBER REPORTS**

(4 minutes per Councilmember) - 30 minutes

## **PRESIDING OFFICER'S REPORT**

## **EXECUTIVE SESSION**

- Item 1. RCW 42.30.110(i)(iii) POTENTIAL LITIGATION - 20 MINUTES

## **NEXT MEETING DATE**

December 05, 2024 City Council Regular Meeting

## **ADJOURNMENT**

**CITY OF DES MOINES**  
**Voucher Certification Approval**  
**November 21, 2024**  
**Auditing Officer Certification**

Voucher transfers audited and certified by the auditing officer as required by RCW 42.24.080, and those expense reimbursement claims certified as required by RCW 42.24.090, have been recorded on a listing, which has been made available to the City Council.

As of **November 21, 2024** the Des Moines City Council, by unanimous vote, does approve for payment those vouchers through November 7, 2024 and payroll transfers through November 5, 2024 included in the attached list and further described as follows:

The vouchers below have been reviewed and certified by individual departments and the City of Des Moines Auditing Officer:

  
 \_\_\_\_\_  
 Jeff Friend, Finance Director

		# From	# To	Amounts
<b>Claims Vouchers:</b>				
EFT's		10847	11005	1,486,749.47
Wires		2744	2783	2,882,787.40
AP Checks		166151	166211	2,259,847.28
<b>Total Vouchers paid</b>				<b>6,629,384.15</b>
<b>Payroll Vouchers</b>				
Payroll Checks	11/5/2024	19905	19908	15,002.39
Payroll Advice		11434	11606	522,913.46
<b>Total Paychecks &amp; Direct Deposits</b>				<b>537,915.85</b>
<b>Total checks and wires for A/P &amp; Payroll</b>				<b>7,167,300.00</b>

**MINUTES**

**DES MOINES CITY COUNCIL  
SPECIAL MEETING  
North Conference Room  
21630 11<sup>th</sup> Avenue S, Des Moines, Washington**

**Tuesday, September 11, 2024 - 6:00 PM**

**CALL TO ORDER**

Mayor Traci Buxton called the Special Meeting to Order at 6:30 p.m. in the Council Chambers.

**ROLL CALL**

**Council Present:**

Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Gene Achziger; Councilmember JC Harris; and Councilmember Jeremy Nutting

**Staff Present:**

Assistant City Manager Adrienne Johnson-Newton and Interim City Attorney Matt Hutchins

**PURPOSE**

The purpose of the Special Meeting was to hold an Executive Session to discuss qualified applications per RCW 42.30.110(1)(g). The Executive Session was expected to last 40 minutes.

At 7:07 p.m. Mayor Traci Buxton extended the Executive Session until 7:45 p.m.

At 7:38 p.m. Councilmember JC Harris left the Executive Session.

At 7:44 p.m. Mayor Traci Buxton extended the Executive Session until 8:00 p.m.

No formal action was taken, The Executive Session lasted 90 minutes.

The meeting adjourned at 8:00 p.m.

Respectfully Submitted  
Taria Keane  
City Clerk

**MINUTES**

**DES MOINES CITY COUNCIL  
REGULAR MEETING  
City Council Chambers  
21630 11th Avenue S, Des Moines, Washington  
Thursday, September 12, 2024 - 6:00 PM**

**CALL TO ORDER**

Mayor Traci Buxton called the meeting to order at 6:00 p.m.

**PLEDGE OF ALLEGIANCE**

The flag salute was led by Councilmember Gene Achziger.

**ROLL CALL**

**Council Present:**

Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Gene Achziger; Councilmember Yoshiko Grace Matsui; Councilmember JC Harris; Councilmember Matt Mahoney; and Councilmember Jeremy Nutting

**Staff Present:**

Interim City Manager Tim George; Interim City Attorney Matt Hutchins; Assistant City Manager Adrienne Johnson-Newton; Police Chief Ted Boe; Director of Community/Administrative Services Bonnie Wilkins; Harbormaster Scott Wilkins; Finance Director Jeff Friend; Public Works Director Michael Stevin; City Engineer Tommy Owen; Civil Engineer II Tyler Beekley; Planning & Development Services Manager Laura Techico; and City Clerk Taria Keane

**CORRESPONDENCE NOT PREVIOUSLY RECEIVED BY COUNCIL**

- There were no additional correspondence outside of the emails already received by Council.

**COMMENTS FROM THE PUBLIC**

- Bill Linscott, Marina Steps
- Ashley Aller, Landmarks
- Lloyd Lytle Jr, Masonic Home
- George Pettibone, Masonic Home
- David Jones, Safety/Driving

## COMMITTEE CHAIR REPORT

- Transportation Committee Meeting: Chair Matt Mahoney
  - Councilmember Matt Mahoney gave Council an update on the Transportation Committee Meeting.
- Environment Committee Meeting: Chair JC Harris
  - Councilmember JC Harris gave Council an update on the Environment Committee Meeting.
- Public Safety/Emergency Management Committee Meeting: Chair Traci Buxton
  - Mayor Traci Buxton gave Council an update on the Public Safety/Emergency Management Committee Meeting.

## CITY MANAGER REPORT/PRESENTATIONS/BRIEFINGS

### RECOLOGY

- Government and Community Relations Manager Alissa Campbell gave Council a Recology Mid-Year PowerPoint Update.

### REALLOCATING AMERICAN RESCUE PLAN ACT FUNDS

- Finance Director Jeff Friend gave Council a PowerPoint Presentation on Reallocating American Rescue Plan Act Funds.

### Direction/Action

**Motion** made by Deputy Mayor Harry Steinmetz to approve the reallocation of ARPA funds as proposed; seconded by Councilmember Jeremy Nutting.

Motion passed 7-0.

## CONSENT AGENDA

### Item 1: APPROVAL OF VOUCHERS

**Motion** is to approve the payment vouchers through September 05, 2024 and payroll transfers through September 05, 2024 in the attached list and further described as follows:

EFT Vendor Payments	#10504-16085	\$1,723,100.37
Wires	#2663-2698	\$1,216,301.77
Accounts Payable Checks	#166016-166099	\$ 587,150.63
EFT Void	#10624-106204	\$ (50.00)
Payroll Check	#19864-19864	\$ 300.00
Payroll Checks	#19865-19874	\$ 15,346.77
Payroll Advice	#10390-10571	\$ 516,409.37

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Payroll Checks	#19875-19880	\$ 12,688.16
Payroll Advice	#10572-10746	\$ 494,615.99
Payroll Check Void	#19877-19877	\$ (2,132.61)
Payroll Check	#19881-19881	\$ 2,132.61
Payroll Checks Voided	#19882-19888	\$ 0.00
Payroll Check	#19889-19895	\$ 10,973.83
Payroll Advice	#10747-10931	\$ 514,479.79

Total Checks and Wires for A/P & Payroll: \$5,091,316.68

Item 2: APPROVAL OF MINUTES

**Motion** is to approve the July 30, 2024 Special Meeting minutes, the August 1, 2024 City Council Study Session minutes, and the August 08, 2024 City Council Regular Meeting minutes.

Item 3: ARTS COMMISSION APPOINTMENTS

**Motion 1** is to confirm the Mayoral appointment of Nicholas Fannin to an open position on the Des Moines Arts Commission, effective immediately and expiring on December 31, 2027.

**Motion 2** to confirm the Mayoral appointment of Theresa Jewell to an open position on the Des Moines Arts Commission, effective immediately and expiring on December 31, 2027.

Item 4: CHILDHOOD CANCER AWARENESS MONTH PROCLAMATION

**Motion** is to approve the Proclamation recognizing September as Childhood Cancer Awareness Month.

Item 5: NATIONAL PREPAREDNESS MONTH PROCLAMATION

**Motion** is to approve the Proclamation recognizing September as National Preparedness Month.

Item 6: NATIONAL RECOVERY MONTH PROCLAMATION

**Motion** is to approve the Proclamation recognizing September as National Recovery Month.

Item 7: UPDATING THE CITY'S SURPLUS UTILITY PROPERTY POLICY

**Motion** is to adopt Draft Ordinance 24-066 amending DMMC 3.108.060 to update the City's utility property surplus policy.

Item 8: DES MOINES STORMWATER IMPROVEMENT PROJECT AGREEMENTS

**Motion 1** is to approve the Public Works Contract with Reed Trucking & Excavating Inc. (Contractor) for the Des Moines Stormwater Improvements Projects in the amount of \$1,384,000.00, authorize a project construction contingency in the amount of \$250,000.00, and



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further authorize the City Manager to sign said Contract substantially in the form as submitted.

**Motion 2** is to approve the 2024-2025 On-Call General Civil Engineering Services Task Assignment 2024-04 with KBA, Inc. to provide Construction Administration and Inspection services for the Des Moines Stormwater Improvements Projects in the amount of \$222,451.00 and further authorize the City Manager to sign said Task Assignment substantially in the form as submitted.

**Motion 3** is to approve the 2024-2025 On-Call General Civil Engineering Services Task Assignment 2024-01 with Perteet, Inc. to provide Engineer of Record services for the Des Moines Stormwater Improvements Projects in the amount of \$77,892.00, and further authorize the City Manager to sign said Task Assignment substantially in the form as submitted.

Item 9: COLIBRI NORTHWEST LLC CONSULTING CONTRACT  
AMENDMENT 1

**Motion** is to approve Amendment 1 to the contract with Colibri Northwest LLC, extending the consultant services contract through June 30, 2025.

**Direction/Action**

**Motion** made by Councilmember Jeremy Nutting to approve the consent agenda; seconded by Councilmember Matt Mahoney.

Councilmember Gene Achziger pulled Consent Item #9.

The remainder of the consent agenda passed 7-0.

President of the Des Moines Auxiliary of Seattle Children's Hospital Teria Perdue read the Childhood Cancer Awareness Month Proclamation into the record.

Mayor Traci Buxton read the National Recovery Month Proclamation into the record.

Mayor Traci Buxton read the National Preparedness Month Proclamation into the record.

Council discussed consent item #9.

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**Direction/Action**

**Motion** made by Councilmember Gene Achziger to delay the Colibri Northwest LLC Consulting Contract until the passenger ferry economic impact study was finalized; seconded by Councilmember JC Harris.  
Motion failed 3-4.

**For:** Councilmember Gene Achziger, Councilmember Yoshiko Grace Matsui, and Councilmember JC Harris.

**Against:** Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Matt Mahoney, and Councilmember Jeremy Nutting.

**Direction/Action**

**Motion** made by Councilmember Jeremy Nutting to approve consent item #9 as read; seconded by Councilmember Matt Mahoney.  
Motion passed 4-3.

**For:** Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Matt Mahoney, and Councilmember Jeremy Nutting.

**Against:** Councilmember Gene Achziger, Councilmember Yoshiko Grace Matsui, and Councilmember JC Harris.

At 7:50 p.m. the council took a 10 minute break and resumed the meeting at 8:00 p.m.

**PUBLIC HEARING/CONTINUED PUBLIC HEARING**

PUBLIC HEARING FOR DES MOINES CREEK BUSINESS PARK WEST: DECLARING TRACT C SURPLUS, APPROVING PURCHASE AND SALE AGREEMENT AND APPROVING TRAIL EASEMENT  
Staff Presentation by Interim City Attorney Matthew Hutchins

At 8:01 p.m. Mayor Traci Buxton opened the Public Hearing.

Interim City Attorney Matthew Hutchins gave Council a PowerPoint Presentation on Draft Ordinance No. 24-030 regarding the Surplus and Sale of Tract C in the Des Moines Business Park as well as to accept a Trail Easement.

Mayor Traci Buxton called those who signed up to speak.

- Barbara McMichael, opponent
- Lloyd Lytle, opponent

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Mayor Traci Buxton asked 3 times if anyone else wished to speak.

Seeing none Traci Buxton asked Council if they had any questions.

At 8:12 p.m. Mayor Traci Buxton closed the Public Hearing.

**Direction/Action**

**Motion** made by Deputy Mayor Harry Steinmetz to continue the Public Hearing at the September 26, 2024 City Council Meeting; seconded by Councilmember Jeremy Nutting.

Motion passed 7-0.

**NEW BUSINESS**

Item 1: **CITY MANAGER EMPLOYMENT AGREEMENT**

Assistant City Manager Adrienne Johnson-Newton gave the Council a PowerPoint on the City Manager Employment Agreement.

**Direction/Action**

**Motion** made by Councilmember Jeremy Nutting to formalize the appointment of Katherine Caffrey as the Des Moines City Manager under the terms of the attached Employment Agreement, and to authorize the Mayor to sign such Agreement on behalf of the City, substantially in the form as submitted; seconded by Deputy Mayor Harry Steinmetz.

Motion passed 7-0.

Item 2: **2025 BUSINESS LICENSES FEE SCHEDULE**  
Staff Presentation by Finance Director Jeff Friend

Finance Director Jeff Friend gave Council a PowerPoint Presentation on the 2025 Business Licenses Fee Schedule.

**Direction/Action**

**Motion** made by Councilmember Jeremy Nutting to adopt Draft Resolution No. 24-067 updating the business license fee schedule; seconded by Councilmember Matt Mahoney.

Motion passed 7-0.

Item 3: **NEW AGENDA ITEMS FOR CONSIDERATION – 10 Minutes**

Councilmember Matt Mahoney asked Council to support having staff to bring a Resolution to the September 26, 2024 City Council meeting in support of the Levy Lid Lift. Council supported.

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Councilmember JC Harris asked Council to support having staff bring a Resolution to the September 26, 2024 City Council meeting opposing the Initiative 2117 concerning Carbon Tax Credit Trading. Council supported.

## **COUNCILMEMBER REPORTS**

(4 minutes per Councilmember) - 30 minutes

### **COUNCILMEMBER GENE ACHZIGER**

- Senior Services Advisory Committee

### **COUNCILMEMBER JC HARRIS**

- Key to Change Studio
- Duwamish River Hub Meeting
- Airport Master Plan Expansion

### **COUNCILMEMBER MATT MAHONEY**

- Public Safety Levy Lid Lift

### **COUNCILMEMBER YOSHIKO GRACE MATSUI**

- Representatives of Des Moines Conversations

#### **Direction/Motion**

At 8:59 p.m. Deputy Mayor Steinmetz made a motion to extend the meeting to 9:10 p.m; seconded by Councilmember Matt Mahoney. Motion passed 7-0.

### **COUNCILMEMBER JEREMY NUTTING**

- School Safety
- Apple Cup

### **DEPUTY MAYOR HARRY STEINMETZ**

- Sound City Association Deputy Mayor Lunch
- Lunch with Judge Leon
- Meeting with Constituents
- Zenith Neighborhood Picnic

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## **PRESIDING OFFICER'S REPORT**

- Pregnancy Aid
- Inkfish Gallery – George C. Scott Studios
- South County City Leaders Domestic Violence Task Force Breakfast
- Domestic Violence Awareness Month
- South King County Mayors Meeting
- Pete Von Reichbauer Breakfast
- FIFA Ready Roundtable
- Welcome Police Chief Ted Boe, Community Development Director Rebecca Deming, and incoming City Manager Katherine Caffrey

## **EXECUTIVE SESSION**

## **NEXT MEETING DATE**

September 26, 2024 City Council Regular Meeting

## **ADJOURNMENT**

### **Direction/Action**

**Motion** made by Councilmember Gene Achziger to adjourn; seconded by Deputy Mayor Harry Steinmetz.  
Motion passed 7-0.

The meeting adjourned at 9:09 p.m.

**MINUTES**

**DES MOINES CITY COUNCIL  
REGULAR MEETING  
City Council Chambers  
21630 11th Avenue S, Des Moines, Washington  
Thursday, September 26, 2024 - 6:00 PM**

**CALL TO ORDER**

Mayor Traci Buxton called the meeting to order at 6:00 p.m.

**PLEDGE OF ALLEGIANCE**

The flag salute was led by Deputy Mayor Harry Steinmetz.

**ROLL CALL**

**Council Present:**

Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Gene Achziger; Councilmember Yoshiko Grace Matsui; Councilmember JC Harris; Councilmember Matt Mahoney; and Councilmember Jeremy Nutting

**Staff Present:**

Interim City Manager Tim George; Interim City Attorney Matt Hutchins; Assistant City Manager Adrienne Johnson-Newton; Finance Director Jeff Friend; Judge Lisa Leone; Director of Court Administration Melissa Patrick; City Prosecutor Tara Vaughn; Public Works Director Michael Stevin; Building Official Dan Hopp; Planning & Development Services Manager Laura Techico; Senior Planner Jason Woycke; Assistant Harbormaster Katy Bevegni; Police Chief Ted Boe; Assistant Police Chief Kevin Penney; Detective Brian Flynn; Sergeant Isaac Helgren; Sergeant Justin Cripe; Sergeant Eddie Ochart; Patrol Sergeant Doug Weable; Police Officer Ashley Trevorrow; Police Officer Ben Brown; Police Officer Frank Rios; Police Officer David Hamilton; Patrol Officer Robert Bonjukian; Patrol Officer Ryan Melby; Patrol Officer Shay Lamarsh; Patrol Officer Tuan Huynh; Code Enforcement Officer Kory Batterman; Records Specialist Sarah Maurer; Crisis Response Specialist Monica Lara; Crime Analyst Patricia Gosch; Director of Emergency Management and Workplace Safety Shannon Kirchberg; Communication Director Nicole Nordholm; Executive Administrative Analyst Rochelle Caton; City Clerk Taria Keane; Administrative Coordinator Laura Hopp; Human Resource Analyst Alexandra Reyes; and City Hall Project Assistant Courtney Steen

## CORRESPONDENCE NOT PREVIOUSLY RECEIVED BY COUNCIL

- There were no additional correspondence outside of the emails already received by Council.

## COMMENTS FROM THE PUBLIC

- Dave Kaplan, SAMP Near Term Project Draft Environmental Policy Act Environment Assessment
- Brian Davis, Initiative 2117
- Barbara McMichael, Des Moines Creek Business Park
- Steve Quinn, Budget
- Lloyd Lytle, Zenith Hillside
- George Pettibone, Zenith Hillside
- Jim Lampariello, Levy Lid Lift
- Alex Reyes, Proposition 1
- Isaac Helgren, Proposition 1
- Vic Pennington, Proposition 1

## COMMITTEE CHAIR REPORT - MOVED TO OCTOBER 10, 2024

- ~~MUNICIPAL FACILITIES COMMITTEE: CHAIR JEREMY NUTTING~~
- ~~ECONOMIC DEVELOPMENT COMMITTEE: CHAIR JEREMY NUTTING~~

## CITY MANAGER REPORT/PRESENTATIONS/BRIEFINGS

### LIGHTHOUSE NORTHWEST

- Lighthouse Northwest Development Director Bobbie Jo Shockley gave Council a PowerPoint Presentation on Lighthouse Northwest.

## CONSENT AGENDA

### Item 1: APPROVAL OF VOUCHERS

**Motion** is to approve the payment vouchers through September 12, 2024 and payroll transfers through September 20, 2024 in the attached list and further described as follows:

EFT Vendor Payments	#10686-10728	\$ 328,632.34
Wires	#2699-2716	\$2,517,032.94
Accounts Payable Checks Void	#164388-164388	\$ (130.00)
Payroll Check Voided	#19891-19891	\$ (2038.13)

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Payroll Check	#19896-19896	\$	2038.13
Payroll Checks	#19897-19897	\$	779.64
Payroll Advice	#109.32	\$	506,377.24

Total Checks and Wires for A/P & Payroll: \$3,352,692.16

Item 2: APPROVAL OF MINUTES

**Motion** is to approve the August 28, 2024 and the September 03, 2024 Special Meeting Minutes.

Item 3: DOMESTIC VIOLENCE AWARENESS MONTH PROCLAMATION

**Motion** is to approve the Proclamation recognizing October as Domestic Violence Awareness Month.

Item 4: ACCEPTANCE OF FOUNDATION OF WASHINGTON STATE COURTS GRANT

**Motion** is to accept the grant from the Foundation of Washington State Courts in the amount of \$8,000 for the purpose of constructing a court consultation space for Des Moines Municipal Court.

Item 5: MUNICIPAL COURT INTERLOCAL AGREEMENT FOR PEER SUPPORT SERVICES

**Motion** is to approve the Interlocal Agreement between Des Moines Municipal Court and Federal Way Municipal Court for the purpose of sharing peer support services and authorize the Judge to sign the Interlocal Agreement in the form as submitted.

Item 6: CREATING A PUBLIC SAFETY LEVY FUND

**Motion** is to adopt Draft Ordinance No. 24-077 establishing a Special Revenue Fund in chapter 3.51 DMMC entitled "Public Safety Revenue Fund.

Item 7: CONTRACT WITH EHM WASHINGTON, LLC TO PROVIDE ELECTRONIC MONITORING SERVICES TO INDIGENT DEFENDANTS

Motion is to approve the Goods and Services contract between EHM Washington LLC and the City of Des Moines for electronic monitoring services for indigent defendants and further authorize the City Manager to sign the agreement substantially in the form as submitted.

Item 8: LODGING TAX ADVISORY COMMITTEE APPOINTMENT

Motion is to confirm the Mayoral appointment of Mackenzie Meyers to the Lodging Tax Advisory Committee effective immediately.

**PUBLIC HEARING/CONTINUED PUBLIC HEARING**

RESOLUTION OPPOSING INITIATIVE MEASURE NO. 2117



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**CONCERNING CARBON TAX CREDIT TRADING**

Motion is to adopt Draft Resolution No. 24-080 in opposition to ballot initiative measure 2117 concerning carbon tax credit trading on the November 5, 2024 general election ballot.

**Direction/Action**

**Motion** made by Councilmember Jeremy Nutting to approve the Consent Agenda; seconded by Deputy Mayor Harry Steinmetz.

Deputy Mayor Harry Steinmetz pulled Consent Agenda Item #6.

Councilmember Gene Achziger pulled Consent Agenda Item #8.

Mayor Traci Buxton pulled Consent Agenda Item #9.

The remainder of the Consent Agenda passed 7-0.

Lighthouse Northwest Development Director Bobbie Jo Shockley read the Domestic Violence Proclamation into the record.

Council discussed Consent Agenda Item #6.

**Direction/Action**

**Motion** made by Deputy Mayor Harry Steinmetz to approve Consent Agenda Item #6 as read; seconded by Councilmember Matt Mahoney. Motion passed 4-3.

**For:** Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Matt Mahoney, and Councilmember Jeremy Nutting.

**Against:** Councilmember Gene Achziger, Councilmember Yoshiko Grace Matsui, and Councilmember JC Harris.

Council discussed Consent Agenda Item #8.

**Direction/Action**

**Motion** made by Councilmember Gene Achziger to approve Consent Agenda Item #8 as read; seconded by Councilmember Jeremy Nutting. Motion passed 7-0.

Council discussed Consent Agenda Item #9.

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**Direction/Action**

**Motion** made by Councilmember Jeremy Nutting to approve Consent Agenda Item #9 as read; seconded by Councilmember Matt Mahoney. Motion passed 6-1.

**For:** Deputy Mayor Harry Steinmetz; Councilmember Gene Achziger, Councilmember Yoshiko Grace Matsui, Councilmember JC Harris, Councilmember Matt Mahoney, and Councilmember Jeremy Nutting.

**Abstained:** Mayor Traci Buxton

2ND READING PUBLIC HEARING FOR DES MOINES CREEK  
BUSINESS PARK WEST - DECLARING TRACT C SURPLUS,  
APPROVING PURCHASE AND SALE AGREEMENT AND  
APPROVING TRAIL EASEMENT

Staff Presentation by Interim City Attorney Matthew Hutchins

At 7:18 p.m. Mayor Traci Buxton opened the Public Hearing.

Interim City Attorney Matthew Hutchins gave Council a PowerPoint Presentation on Draft Ordinance No. 24-030 regarding the Surplus and Sale of Tract C in the Des Moines Business Park as well as to accept a Trail Easement.

Mayor Traci Buxton called those who signed up to speak.

- Olivia Bronson, opponent
- Sherry Miller, opponent
- Doug Miller, opponent
- Eileen Lambert, opponent
- Anne Kroeker, opponent
- Lloyd Lytle, opponent
- Mary Fleck, opponent
- Jenny Russo, opponent
- Claire Parfitt, opponent
- John Kaur, opponent

Mayor Traci Buxton asked 3 times if anyone else wished to speak.

Seeing none Traci Buxton asked Council if they had any questions.

At 8:01 p.m. Mayor Traci Buxton closed the Public Hearing.

**Direction/Action**

**Motion 1** made by Councilmember Jeremy Nutting to enact Draft

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Ordinance 24-030 declaring surplus to City needs Tract C located within the Des Moines Creek Business Park West, and authorize the City Manager to execute the documents necessary for the sale of the property to the Port of Seattle for fair market value; seconded by Councilmember Matt Mahoney.

**Amended Motion** made by Councilmember JC Harris to set aside 10 percent of the \$690,000 purchase price allocated to the SAMP mitigation issues; seconded by Mayor Traci Buxton.  
Motion passed 5-2.

**For:** Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Gene Achziger, Councilmember Yoshiko Grace Matsui, and Councilmember JC Harris.

**Against:** Councilmember Matt Mahoney, and Councilmember Jeremy Nutting.

The motion as amended passed 7-0.

**Motion 2** made by Councilmember Jeremy Nutting to approve the Trail Easement from the Port of Seattle over the Des Moines Creek Business Park West property, and authorize the City Manger to sign the Easement substantially in the form as attached, seconded by Councilmember Matt Mahoney.  
The motion passed 7-0.

## NEW BUSINESS

Item 1: RESOLUTION IN SUPPORT OF PROPOSITION 1, PUBLIC SAFETY LEVY LID LIFT  
Staff Presentation by Finance Director Jeff Friend

Finance Director Jeff Friend gave Council a PowerPoint Presentation on the Resolution in support of Proposition 1, Public Safety Levy Lid Lift.

### **Direction/Motion**

**Motion** made by Councilmember Jeremy Nutting to adopt Draft Resolution No. 24-060 in support o the City of Des Moines' Proposition 1, Public Safety Levy Lid Lift, on the November 5, 2024 election ballot; seconded by Councilmember Matt Mahoney.  
Motion passed 4-3.

**For:** Mayor Traci Buxton; Deputy Mayor Harry Steinmetz;

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Councilmember Matt Mahoney, and Councilmember Jeremy Nutting.

**Against:** Councilmember Gene Achziger, Councilmember Yoshiko Grace Matsui, and Councilmember JC Harris.

**Direction/Motion**

**Motion** made by Councilmember Jeremy Nutting to extend the meeting to 9:10 p.m.; seconded by Deputy Mayor Harry Steinmetz.

Motion passed 6-1.

**For:** Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Gene Achziger, Councilmember Yoshiko Grace Matsui, Councilmember Matt Mahoney, and Councilmember Jeremy Nutting.

**Against:** Councilmember JC Harris.

Item 2: ADOPTION OF 2025 – 2030 CAPITAL IMPROVEMENTS PLAN  
Staff Presentation by Finance Director Jeff Friend

Finance Director Jeff Friend gave Council a PowerPoint Presentation on the 2025-2030 Capital Improvements Plan.

**Direction/Action**

**Motion** made by Councilmember Jeremy Nutting to adopt Draft Resolution No. 24-081 approving the City of Des Moines 2025-2030 Capital Improvements Plan; seconded by Councilmember Matt Mahoney.

Motion passed 7-0.

**EXECUTIVE SESSION**

**NEXT MEETING DATE**

October 03, 2024 City Council Study Session

**ADJOURNMENT**

**Direction/Action**

**Motion** made by Deputy Mayor Harry Steinmetz to adjourn; seconded by Councilmember Matt Mahoney.

Motion passed 7-0.

The meeting adjourned at 9:07 p.m.

**MINUTES**

**DES MOINES CITY COUNCIL  
STUDY SESSION  
City Council Chambers  
21630 11th Avenue S, Des Moines, Washington  
Thursday, October 3, 2024 - 6:00 PM**

**CALL TO ORDER**

Mayor Traci Buxton called the meeting to order at 6:01 p.m.

**PLEDGE OF ALLEGIANCE**

The flag salute was led by Councilmember JC Harris.

**ROLL CALL**

**Council Present:**

Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Gene Achziger; Councilmember JC Harris; Councilmember Matt Mahoney; and Councilmember Jeremy Nutting

**Council via Phone:**

Councilmember Yoshiko Grace Matsui

**Staff Present:**

Interim City Manager Tim George; Interim City Attorney Matt Hutchins; Finance Director Jeff Friend; Director of Community/Administrative Services Bonnie Wilkins; Harbormaster Scott Wilkins; Police Chief Ted Boe; City Prosecutor Tara Vaughn; Director of Court Administration Melissa Patrick; Public Works Director Michael Slevin; City Engineer Tommy Owen; Director of Emergency Management and Workplace Safety Shannon Kirchberg; Events and Facilities Manager Cortney Wilt; and Deputy City Clerk Sara Lee

**CORRESPONDENCE**

- There were no additional correspondence outside of the emails already received by Council.

**COMMENTS FROM THE PUBLIC**

*Comments from the public must be limited to the items of business on the Study Session Agenda. Please sign in prior to the meeting and limit your comments to three (3) minutes.*

- Bill Linscott, Budget

Study Session Minutes  
October 3, 2024

## **DISCUSSION ITEMS**

### **BUDGET UPDATE**

Finance Director Jeff Friend gave Council a PowerPoint Presentation on the 2025/2026 Proposed Preliminary Budget.

## **EXECUTIVE SESSION**

## **NEXT MEETING DATE**

October 10, 2024 City Council Regular Meeting

## **ADJOURNMENT**

### **Direction/Action**

**Motion** made by Councilmember JC Harris to adjourn; seconded by Councilmember Jeremy Nutting.

Motion passed 7-0.

The meeting adjourned at 8:15 p.m.

**MINUTES**

**DES MOINES CITY COUNCIL  
REGULAR MEETING  
City Council Chambers  
21630 11th Avenue S, Des Moines, Washington  
Thursday, October 10, 2024 - 6:00 PM**

**CALL TO ORDER**

Mayor Traci Buxton called the meeting to order at 6:02 p.m.

**PLEDGE OF ALLEGIANCE**

The flag salute was led by Councilmember Matt Mahoney.

**ROLL CALL**

**Council Present:**

Mayor Traci Buxton; Deputy Mayor Harry Steinmetz; Councilmember Gene Achziger; Councilmember Yoshiko Grace Matsui; Councilmember JC Harris; Councilmember Matt Mahoney; and Councilmember Jeremy Nutting

**Staff Present:**

Assistant City Manager Adrienne Johnson-Newton; Interim City Attorney Matt Hutchins; Director of Community/Administrative Services Bonnie Wilkins; Harbormaster Scott Wilkins; Community Development Director Rebecca Deming; Civil Engineer II Tyler Beekley; City Prosecutor Tara Vaughn; Director of Court Administration Melissa Patrick; Director of Emergency Management and Workplace Safety Shannon Kirchberg; Events and Facilities Manager Cortney Wilt; Executive Administrative Analyst Rochelle Caton; and Deputy City Clerk Sara Lee

**CORRESPONDENCE NOT PREVIOUSLY RECEIVED BY COUNCIL**

- There were no additional correspondence outside of the emails already received by Council.

**COMMENTS FROM THE PUBLIC**

- Bonnie Wilkins, Trunk or Treat

**COMMITTEE CHAIR REPORT**

- MUNICIPAL FACILITIES COMMITTEE
  - Councilmember Jeremy Nutting provided an update on the

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recent Municipal Facilities Committee meeting held on September 26, 2024.

- ECONOMIC DEVELOPMENT COMMITTEE:
  - Councilmember Jeremy Nutting provided an update on the recent Economic Development Committee meeting held on September 26, 2024.
- FINANCE COMMITTEE:
  - Councilmember Matt Mahoney provided an update on the recent Finance Committee meeting held on October 03, 2024.
- HIGHLINE FORUM
  - Councilmember Matt Mahoney provided an update on the recent Highline Forum meeting held on September 25, 2024.
- ENVIRONMENT COMMITTEE: Chair JC Harris
  - Councilmember JC Harris provided an update on the recent Environment Committee meeting held on October 10, 2024.
- PUBLIC SAFETY/EMERGENCY MANAGEMENT: Chair Traci Buxton
  - Mayor Traci Buxton provided an update on the recent Public Safety/Emergency Management Committee meeting held on October 03, 2024.

## **CITY MANAGER REPORT/PRESENTATIONS/BRIEFINGS**

### **SOUND TRANSIT UPDATE**

Director of Government Relations for Sound Transit Katie Drewel along with Executive Project Director for the Federal Way Link Extension Project Lynette Riley Hall gave Council a PowerPoint Presentation on the Sound Transit Federal Way Link Extension Project.

### **COMMUNITY DEVELOPMENT DIRECTOR INTRODUCTION**

- Assistant City Manager Adrienne Johnson-Newton introduced the New Community Development Director Rebecca Deming.

Assistant City Manager invited the Council and the Community to the October 22, 2024 Budget Town Hall Meeting.

## **CONSENT AGENDA**

- Item 1: APPROVAL OF VOUCHERS  
**Motion** is to approve the payment vouchers through October 03, 2024 and payroll transfers through October 04, 2024 in the attached list and



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further described as follows:

EFT Vendor Payments	#10729-10797	\$ 536,654.91
Wires	#2717-2717	\$ 1,556.37
Accounts Payable Checks	#166100-166150	\$1,056,557.23
Accounts Payable Check Voids	#164698, 164753	\$ (85.99)
Payroll Voided Advice	#10998-10998	\$ (2,449.29)
Payroll Check	# 19898-19898	\$ 2,449.29
Payroll Checks	#19899-19902	\$ 10,488.82
Payroll Advice	#11097-11268	\$ 675,487.04

Total Checks and Wires for A/P & Payroll: \$2,280,658.38

Item 2: EMERGENCY MANAGEMENT PERFORMANCE GRANT  
**Motion** is to accept the 2024 Emergency Management Performance Grant in the amount of \$15,164.00 and to authorize the Acting City Manager to sign the grant agreement substantially in the form as presented.

Item 3: STATE PARKS GRANT AGREEMENT FOR FUEL DOCK SEWAGE TANK PUMP-OUT EQUIPMENT PURCHASE  
**Motion** is to to approve Grant Agreement No. 325-309 to provide \$20,165.00 from the State's Clean Vessel Act Program for the purchase of new replacement sewage tank pump-out equipment for the Marina's fuel dock and to authorize the City Manager to sign the grant agreement substantially in the form as attached.

**Direction/Action**

**Motion** made by Councilmember Jeremy Nutting to approve the Consent Agenda as read; seconded by Councilmember Matt Mahoney. Motion passed 7-0.

**NEW BUSINESS**

Item 1: CITY COUNCIL "MISSION, VISION, VALUES" RETREAT DISCUSSION

- Council discussed the City Council Mission, Vision, and Values retreat on November 14, 2024 Study Session.

Item 2: NEW AGENDA ITEMS FOR CONSIDERATION – 10 Minutes

- Councilmember JC Harris requested that staff draft a letter to the FAA to extend the closure of the SAMP comment period to be extended to the middle of January. Council Supported.

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- Councilmember Matt Mahoney requested that an Airport Committee Item be put on the next Council Meeting Agenda. Council Supported.
- Councilmember Matt Mahoney requested that staff advise having a Consultant for Comp Plan Review and to review District 54 Utilities to make sure they are ready for the downtown development and what committee it should be referred to.

## **COUNCILMEMBER REPORTS**

(4 minutes per Councilmember) - 30 minutes

### **COUNCILMEMBER MATT MAHONEY**

- Levy Lid Lift

### **COUNCILMEMBER YOSHIKO GRACE MATSUI**

- Emergency Operations Center (EOC)
- Budget

### **COUNCILMEMBER JEREMY NUTTING**

- No Report

### **COUNCILMEMBER GENE ACHZIGER**

- No Report

### **COUNCILMEMBER JC HARRIS**

- Port of Seattle
- Airport Committee

### **DEPUTY MAYOR HARRY STEINMETZ**

- Sound City Association Public Interest Committee
- King County Rapid Ride Program
- King County Environment Services
- King County Hazardous Waste Agency
- Deputy Mayor's Meeting with Sound City Association
- Citizens Advisory Committee
- Public Safety

### **PRESIDING OFFICER'S REPORT**

- Mayor's Reception

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- College Way Opening Ceremony
- Cecil Powell Park opening
- ECOnorthwest Needs Assessment
- What's Up Des Moines gathering
- Comp Plan review
- Mayor's Exchange

## **EXECUTIVE SESSION**

## **NEXT MEETING DATE**

October 24, 2024 City Council Regular Meeting

## **ADJOURNMENT**

### **Direction/Action**

**Motion** made by Councilmember Matt Mahoney to adjourn, seconded by Councilmember Jeremy Nutting.  
Motion passed 7-0.

The meeting adjourned at 7:32 p.m.

**AGENDA ITEM**

BUSINESS OF THE CITY COUNCIL  
City of Des Moines, WA

SUBJECT: Small Business Saturday Proclamation

FOR AGENDA OF: November 21, 2024

ATTACHMENTS:  
1. Proclamation

DEPT. OF ORIGIN: Administration

DATE SUBMITTED: October 29, 2024

CLEARANCES:

- City Clerk *JK*
- Community Development \_\_\_\_\_
- Courts \_\_\_\_\_
- Emergency Management \_\_\_\_\_
- Finance \_\_\_\_\_
- Human Resources \_\_\_\_\_
- Legal \_\_\_\_\_
- Marina \_\_\_\_\_
- Police \_\_\_\_\_
- Parks, Recreation & Senior Services \_\_\_\_\_
- Public Works \_\_\_\_\_

APPROVED BY CITY MANAGER

FOR SUBMITTAL: *Katherine Coffey*

**Purpose and Recommendation**

The purpose of this agenda item is to recognize November 30, 2024 as Small Business Saturday.

**Suggested Motion**

**Motion:** "I move to approve the Proclamation recognizing the Saturday after Thanksgiving as Small Business Saturday."

**Background**

Small Business Saturday was created in 2010 in response to small business owners' most pressing need; more customers. Falling between Black Friday and Cyber Monday, it's a day to support the local businesses that create jobs, boost the economy and preserve the neighborhoods around the country. It has since become a well-known and celebrated event on the nation's calendar, with support from elected officials, the public and private organizations.



# City of Des Moines

ADMINISTRATION  
21630 11TH AVENUE SOUTH, SUITE A  
DES MOINES, WASHINGTON 98198-6398  
(206) 878-4595 T.D.D.: (206) 824-6024 FAX: (206) 870-6540



## Proclamation

**WHEREAS**, according to the United States Small Business Administration, there are currently 32.5 million small businesses in the United States; and

**WHEREAS**, small businesses employ 46.8 percent of the employees in the private sector in the United States; and

**WHEREAS**, 79% of consumers in the United States value the contributions small businesses make in their community; and

**WHEREAS**, 96% of consumers who plan to shop on Small Business Saturday® said the day inspires them to go to small, independently-owned retailers or restaurants that they have not been to before, or would not have otherwise tried; and

**WHEREAS**, 92% of companies planning promotions on Small Business Saturday said the day helps their business stand out during the busy holiday shopping season; and

**WHEREAS**, 59% of small business owners said Small Business Saturday contributes significantly to their holiday sales each year; and

**WHEREAS**, Des Moines supports our local businesses that create jobs, boost our local economy and preserve our neighborhoods; and

**NOW THEREFORE, THE DES MOINES CITY COUNCIL HEREBY PROCLAIMS** the Saturday after Thanksgiving as

## ***SMALL BUSINESS SATURDAY***

**AND** urge the residents of our community, and communities across the country, to support small businesses and merchants on Small Business Saturday and throughout the year.

**SIGNED** this 21<sup>st</sup> Day of November, 2024

\_\_\_\_\_  
Traci Buxton, Mayor

*The Waterland City*

**A G E N D A   I T E M**

BUSINESS OF THE CITY COUNCIL  
City of Des Moines, WA

SUBJECT: SB 5290 Local Project Review Requirements

FOR AGENDA OF: November 21, 2024



DEPT. OF ORIGIN: Community Development

ATTACHMENTS:

- 1. Draft Resolution 24-095

DATE SUBMITTED: November 13, 2024

CLEARANCES:

- City Clerk \_\_\_\_\_
- Community Development 
- Courts \_\_\_\_\_
- Director of Marina Redevelopment \_\_\_\_\_
- Emergency Management \_\_\_\_\_
- Finance 
- Human Resources \_\_\_\_\_
- Legal /s/ MH
- Marina \_\_\_\_\_
- Police \_\_\_\_\_
- Parks, Recreation & Senior Services \_\_\_\_\_
- Public Works \_\_\_\_\_

APPROVED BY CITY MANAGER

FOR SUBMITTAL: 

**Purpose and Recommendation**

The purpose of this agenda item is for the Council to consider Draft Resolution 24-095 to document compliance with Second Substitute Senate Bill 5290 (“SB 5290”) passed by the Washington Legislature in 2023 and codified as RCW 36.70B.160 for the City of Des Moines.

**Suggested Motion**

**Motion 1:** “I move to approve Draft Resolution 24-095 documenting compliance with SB 5290 Local Project Review Requirements for the City of Des Moines.”

### **Background**

The purpose of this item is a proposed resolution to document compliance with Second Substitute Senate Bill 5290 (“SB 5290”) passed by the Washington Legislature in 2023 and codified as RCW 36.70B.160.

SB 5290 creates potential financial penalties for the City related to compliance with SB 5290 permit review timelines. The new requirements take effect January 1, 2025 and prescribe time periods for local government action and annual performance reporting. If the time periods are not meet then up to 20% of the application fee is required to be refunded to the applicant.

The amended language of RCW 36.70B.160 encourages local governments to adopt project review and code provisions to provide prompt, coordinated permit review and ensure accountability to applicants and the public. The legislation provides that adopting certain measures to promote more efficient review will protect the city from these penalties.

### **Discussion**

Staff recommends that the Council adopt three project review and code provisions, described below, in the interest of prompt, coordinated review and accountability consistent with RCW 36.70B.160(1).

- Maintaining and budgeting for on-call permitting assistance for when permit volumes or staffing levels change rapidly as provided under RCW 36.70B.160(1)(d).
- Having development regulations which only require public hearings for permit applications that are required to have a public hearing by statute consistent with RCW 36.70B.160(1)(f).
- Having development regulations which make preapplication meetings optional, at the request of the applicant, rather than a requirement of permit application submittal consistent with RCW 36.70B.160(1)(g).

These provisions do not require code or budget amendments because the City is already in compliance with these measures or already has a provision in code to comply.

### **Alternatives**

The Council can:

1. Adopt the draft resolution as presented
2. Adopt the draft resolution with changes
3. Decline to adopt the draft resolution.

### **Financial Impact**

The draft resolution will prevent a reduction in future revenues due to protection from the refund of application fee requirements in SB 5290.

### **Recommendation**

Staff recommends the Council adopt Draft Resolution 24-095 as presented.



**CITY ATTORNEY'S FIRST DRAFT, 11/13/2024**

**DRAFT RESOLUTION NO. 24-095**

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF DES MOINES, WASHINGTON,** adopting project review provisions to provide prompt, coordinated review and ensure accountability to applicants and the public.

**WHEREAS,** project review conducted by the City of Des Moines is governed by the provisions of RCW chapter 36.70B, and

**WHEREAS,** the Legislature enacted Second Substitute Senate Bill 5290 (SB 5290) in the 2023 session to amend RCW chapter 36.70B in order to promote prompt, coordinated, and accountable local review, and

**WHEREAS,** SB 5290 amended RCW 36.70B.080 to mandate that a City provide a partial refund of permit fees for exceeding certain review deadlines, and

**WHEREAS,** permit fees are intended to reimburse the City for the cost of conducting the review, and

**WHEREAS,** SB 5290 encourages cities to adopt certain provisions to provide prompt, coordinated review and ensure accountability to applicants and the public, and

**WHEREAS,** SB 5290 further provides that cities who have implemented at least three of the provisions listed in RCW 36.70B.160 would not be liable for the refund of permit fees, and

**WHEREAS,** the City of Des Moines, through current practice and codified policy, seeks to provide prompt, coordinated review for applicants in a manner that fulfills the intent of SB 5290, and

**WHEREAS,** the City Council wishes to document the City's compliance with SB 5290 through implementation of certain provisions set out in RCW 36.70B.160 in furtherance of these goals; now therefore,

**THE CITY COUNCIL OF THE CITY OF DES MOINES RESOLVES AS FOLLOWS:**

**Sec. 1.** The Community Development Director is directed to maintain and budget for on-call permitting assistance for when permit volumes or staffing levels change rapidly.

**Sec. 2.** Consistent with Titles 16 and 18 DMMC, public hearings shall only be required for permit applications that are required to have a public hearing by statute, and

**Sec. 3.** Consistent with DMMC 18.20.100, informal pre-application meetings shall be optional and formal pre-application meetings for Type III, Type IV, Type V, and Type VI land use shall be waived at the applicant's request. Applicants are encouraged to attend pre-hearing meetings to discuss the nature of the proposed development, application and approval requirements, fees, review process and schedule, and applicable

Resolution No. 24-095  
Page 2 of 2

policies and regulations to assist in obtaining prompt project approval.

**ADOPTED BY** the City Council of the City of Des Moines, Washington this \_\_\_ day of \_\_\_\_\_, 2024 and signed in authentication thereof this \_\_\_ day of \_\_\_\_\_, 2024.

\_\_\_\_\_  
M A Y O R

APPROVED AS TO FORM:

\_\_\_\_\_  
City Attorney

ATTEST:

\_\_\_\_\_  
City Clerk

**AGENDA ITEM**

BUSINESS OF THE CITY COUNCIL  
City of Des Moines, WA

SUBJECT: StormFest – Interlocal Agreement

FOR AGENDA OF: November 21, 2024

ATTACHMENTS:

DEPT. OF ORIGIN: Public Works

1. Draft Interlocal Agreement Between the Cities of Burien, Des Moines, Normandy Park, Seatac and King County for Highline StormFest

DATE SUBMITTED: November 13, 2024

CLEARANCES:

- City Clerk \_\_\_\_\_
- Community Development \_\_\_\_\_
- Courts \_\_\_\_\_
- Emergency Management \_\_\_\_\_
- Finance *MH 2/1*
- Human Resources \_\_\_\_\_
- Legal */s/ TG*
- Marina \_\_\_\_\_
- Police \_\_\_\_\_
- Parks, Recreation & Senior Services \_\_\_\_\_
- Public Works *MPS*

APPROVED BY CITY MANAGER  
FOR SUBMITTAL: *Katherine [Signature]*

**Purpose and Recommendation**

The purpose of this item is to seek Council authorization to enter into an Interlocal Agreement (ILA) (Attachment 1) between the City of Des Moines and the Cities of Burien, Normandy Park, Seatac and King County for Highline StormFest. The purpose of this ILA is to secure funding from each of the partners for the annual continuation of the Highline StormFest event through 2029.

**Suggested Motion**

**Motion:** “I move to approve the Interlocal Agreement between City of Des Moines and the Cities of Burien, Normandy Park, Seatac and King County for Highline StormFest, and authorize the City Manager to sign said Agreement substantially in the form as submitted.”

## **Background**

StormFest is a collaborative initiative among municipalities within the Highline School District, including the cities of Burien, Des Moines, Normandy Park, SeaTac, and King County. This three-day interactive festival was designed to engage Highline 6th graders in stormwater and watershed science through hands-on, inquiry-driven learning.

To date, four StormFest events have taken place at Des Moines Beach Park. The first two events in 2018 brought together over 2,100 students. During the pandemic, StormFest adapted with a virtual format in 2020, followed by in-school events at Highline schools in 2021 and 2022. In 2023 and 2024, StormFest returned to Des Moines Beach Park, where it hosted over 1,200 students.

For the City of Des Moines, StormFest fulfills Washington State NPDES permit requirements for public education and outreach. The event received the 2019 Livable Communities Award for Local Government Excellence. The first two years of StormFest were funded through grants from the Department of Ecology (GROSS Grant) and the Port of Seattle (ACE Grant).

## **Discussion**

To ensure the event's continuation through 2029, an Interlocal Agreement (ILA) has been proposed to secure annual funding. Additionally, a separate ILA between the Highline School District and the City of Burien will support the district's participation, including pre- and post-event surveys for students.

StormFest's annual continuation benefits the City of Des Moines by fulfilling ongoing regulatory requirements and providing local 6th-grade students with free, hands-on stormwater education. By fostering environmental stewardship and teaching best management practices, we aim to enhance the health of our streams and the Puget Sound.

Project costs are allocated based on the percentage of Highline Public Schools 6th graders in each jurisdiction, calculated using Highline Public Schools data. The City of Des Moines' annual cost share is set at 23.16%. Each year, the project team will review and sign the Project Cost Allocation Document for the upcoming StormFest event. For 2025, the estimated maximum cost share for Des Moines is \$24,923.88 (see Table 1). From 2025 to 2029, the cost share for Des Moines will vary based on the percentage of Des Moines students within Highline. The project team will also pursue future funding opportunities, including grants, to help offset total costs.

Costs may include expenses for educators, translators, consultants, interpreters, supplies, parking at Des Moines Marina and Beach Park, event materials, and other relevant items not specifically excluded in this agreement. The total project cost also accounts for City of Des Moines staff time allocated to supporting the use of Des Moines Beach Park for the event, with no additional City staff charges included in the total project cost.

**Table 1. 2025 Maximum Costs/Cost Shares**

<b>Jurisdiction</b>	<b>Annual Cost Share</b>	<b>Estimated Cost Shares *</b>
Burien	29.47%	up to \$31,721.30
Des Moines	23.16%	up to \$24,923.88
SeaTac	22.11%	up to \$23,790.98
King County	22.11%	up to \$23,790.98
Normandy Park	3.16%	up to \$3,398.71
<b>Total</b>	<b>100.00%</b>	<b>up to \$107,625.85</b>

\*Total costs for all tasks will not exceed \$107,625.85. Each jurisdiction’s maximum cost share is as shown in Table 1. King County’s cost share percentage represents students in unincorporated King County.

**Alternatives**

The City Council could choose not to enter into a new Interlocal Agreement with the Cities of Burien, Des Moines, Normandy Park, SeaTac, and King County for StormFest. This decision would require substantial staff time to develop an alternative approach for meeting the public education and outreach requirements of the City’s NPDES Water Quality Permit.

**Financial Impact**

With an executed Interlocal Agreement, Des Moines would have a annual contribution of \$24,923.88 to the StormFest Committee. This annual contribution may increase with changes in inflation and percentage of students through the life of the ILA. The contribution to the Committee is budgeted and funded through the Surface Water Management Utility.

**Recommendation**

Staff recommends the adoption of the motion.

**Council Committee Review**

The Environment Committee receives an annual StormFest program update. The last update occurred during the July 11, 2024 meeting.

**INTERLOCAL AGREEMENT BETWEEN  
THE CITIES OF BURIEN, DES  
MOINES, NORMANDY PARK,  
SEATAC AND KING COUNTY FOR  
STORMWATER EDUCATION  
PROGRAM (“STORMFEST”)**

Pursuant to the Interlocal Cooperation Act (RCW 39.34), the City of Burien, (“Burien”), the City of Des Moines, (“Des Moines”), the City of Normandy Park, (“Normandy Park”), the City of SeaTac, (“SeaTac”), and King County, (individually referred to as a “Party” and collectively referred to as “Parties”), each of which is a Washington Municipal Corporation, hereby enter into this Agreement (“Agreement”)the Agreements set forth:

**RECITALS**

WHEREAS, Department of Ecology (Ecology) develops and administers Clean Water Act National Pollutant Discharge Elimination System (NPDES) municipal stormwater permits in Washington;

WHEREAS, NPDES Western Washington Phases I and Phase and II permits require local governments to manage and control stormwater runoff ensuring it does not pollute downstream waters;

WHEREAS, StormFest is an annual field-based stormwater learning event that engages 6<sup>th</sup> grade and/or middle school students in the Highline School District using and testing best practices for outdoor environmental education and equity;

WHEREAS, StormFest events engage students to learn about and experience their local watershed, sources of pollution, and engineering solutions to prevent stormwater pollution;

WHEREAS, this event involves teachers, families, community members, local government staff and educational nonprofits. This collaborative approach helps cities and counties meet National Pollutant Discharge Elimination System (NPDES) permit requirements;

WHEREAS, StormFest is aligned with many programs to meet NPDES permit requirements across the jurisdictions and is specifically used by SeaTac and Normandy Park to fulfill the Behavior Change campaign as outlined in the Western Washington Phase II permit;

WHEREAS, the Parties have previously entered a similar Interlocal Agreement (ILA) since 2019 which will expire on December 31, 2024;

WHEREAS, the Parties believe that a cooperative effort is the most effective method of meeting their common goals stated herein;

WHEREAS, the Parties intend by this Agreement to establish their respective rights, roles and responsibilities; and

NOW, THEREFORE, in consideration of the mutual promises, benefits, and covenants contained in this Agreement and other valuable consideration, the sufficiency of which is acknowledged, the Parties agree to the above Recitals and the following terms and conditions:

1) **Definitions:**

- A. "Project Cost Allocation" means the percentage of the total cost of StormFest assigned to each Party; the percentage assigned to each Party shall be equivalent to each Party's percentage-share of student enrollment provided by Highline School District for the prior year (i.e. the percentages for the 2024 StormFest event are based on the 2022-2023 school year enrollment numbers). By way of example, if 42% of all Highline School District students reside in Des Moines, then Des Moines' Project Cost Allocation shall be 42% of the total cost of StormFest.
- B. "Project Cost Allocation Document" means the document containing each Party's Project Cost Allocation for the calendar year. Once signed by the Party, the Project Cost Allocation Document represents that Party's financial obligation in support of the upcoming year's StormFest.
- C. "Project Management Team" and "Team" mean the group comprised of a representative of each city and whose function is to develop, implement, manage, and evaluate StormFest.
- D. "StormFest" means an annual education program for 6<sup>th</sup> graders in the Highline School District developed by the Parties and which assists the Parties in meeting NPDES Phase II permit requirements.

2) **Purpose.** The purpose of this Agreement is to outline the tasks to be completed by each Party and to define the responsibilities of the Project Management Team in support of StormFest. The goal is to implement a hands-on, interactive, stormwater education program ("StormFest") for Highline Public Schools in compliance with the Parties' NPDES Permit criteria.

3) **Joint Roles and Responsibilities.** Each Party shall be responsible for the following:

- A. Appoint one representative to the Team. Each Party will have only one vote regardless of the number of representatives representing each Part on the Team. Participation of additional staff from any of the Parties in support of the Team is encouraged.
- B. Each Party's representative will regularly attend Team meetings, attend the event, and otherwise support the Team as necessary to successfully execute the event.
- C. The Team will make decisions by consensus. If a consensus cannot be reached, dispute will be resolved according to the procedures outlined in Section 9 of this agreement.
- D. Each year the Team will agree to and sign the Project Cost Allocation Document for the upcoming year's StormFest event. The 2023 Project Cost Allocation Document for the 2024 StormFest event is attached to this agreement as an example.
- E. Burien will serve as the administrator of this Agreement. Burien's administrative tasks will include leading in the organization of StormFest events; providing day-to-day project management; scheduling and facilitating Team meetings, contracting with consultants; processing monthly consultant invoices and payments; invoicing other Parties to the Agreement; and providing periodic fiscal reports to the Parties in accordance with the requirements of 39.34 RCW.
- F. Des Moines will serve as the host Party for each StormFest event at Des Moines Beach Park

for the duration of this Agreement.

G. The total project cost in the Project Cost Allocation will include, but not be limited to, the following: expenses for educators, translators, consultants, interpreters, supplies, parking fees at the Des Moines Marina and Beach Park, volunteers' stipends, event, and other cost associated with the event such as students' transportation and compensation for substitute teachers. The total project cost will also cover Des Moines (Host City) staff time and rental fees for supporting the use of the Des Moines Beach Park Facility during the event. No other Party staff charges will be included in the total project cost. The total project cost will exclude Burien's costs related with administering this agreement, and any Party's costs of participation on the Team.

H. Burien will invoice the Parties for their share of the Project Cost Allocation approximately once each quarter. The Parties will submit their payment within 60 business days of receiving an invoice.

**4) Budget.** Costs may fluctuate from one year to another. If the budget must be increased to accommodate additional costs, the Team will utilize the consumer price index June to June inflation rate as the measure by which to increase the allocated budget, with a maximum year over year increase of 5%. Costs are shared based on allocation of the percentage of Highline School District's students enrolled in each jurisdiction. The Team shall, take reasonable measures to keep costs to a minimum where possible. Table 1 of the appendix shows the potential annual rate increases for all parties.

**5) Termination.** Any Party may withdraw from this Agreement at any time, upon thirty (30) days' written notice to the other Parties. However, once a Party signs and executes the Project Cost Allocation Document for a given year, termination will take effect only at the end of the following year. A Party's obligation to pay their share of a signed and executed Project Cost Allocation is contingent upon the occurrence of the StormFest event for that year and the fulfillment of all associated financial responsibilities.

**6) Duration.** This Agreement is effective upon execution by each Party and will remain in full force and effect until December 31, 2029. This Agreement may be extended upon mutual agreement of all Parties.

**7) Modification.** This Agreement may only be modified by further written agreement upon mutual acceptance by all Parties.

**8) Separate Legal Entity.** No separate legal entity or administrative entity is created by this Agreement.

**9) Dispute Resolution.** If a dispute arises from or relates to this Agreement or the breach thereof, and if the dispute cannot be resolved through direct discussions, the parties agree to first attempt to settle the dispute in amicably through mediation. The mediation will be administered by a mediator in accordance with JAMS Alternative Dispute Resolution service rules and procedures. The mediator may be selected either by mutual agreement of the parties or through JAMS.

**10) Written Notice.** All communications regarding this Agreement should be sent to the addresses listed on the signature page, unless otherwise notified. Any written notice will be considered effective three (3) business days after the date of transmittal. Such notice will be deemed properly given if sent to the address specified in this Agreement or to any other address subsequently provided in writing.

**11) Hold Harmless.** Each Party hereto shall protect, defend, hold harmless and indemnify the



other Parties, their officers, elected officials, directors, volunteers, agents and employees, from and against any and all claims (including demands, suits, penalties, liabilities, damages, costs, expenses, or losses of any kind or nature whatsoever) arising out of or in any way resulting from such Party's own acts or omissions related to such Party's participation and obligations under this Agreement. For this purpose, each Party, by mutual negotiation, hereby waives, with respect to the other Parties only, any immunity that would otherwise be available against such claims under the industrial insurance act provisions of Title 51 RCW. In the event that either Party incurs any judgment, award, and/or cost arising therefrom, including attorneys' fees, to enforce the provisions of this Section, all such fees, expenses, and costs shall be recoverable from the responsible Party to the extent of that Party's culpability. The provisions of this Section shall survive and continue to be applicable to Parties exercising the right of termination pursuant to Section 5 herein.

**12) Insurance.** Each Party shall provide and maintain suitable commercial general liability and auto liability insurance policies to protect it from casualty losses by reason of the activities contemplated by this Agreement. The limits of liability for each coverage shall be at least \$2,000,000 each occurrence. Each Party shall provide the other Party with a Certificate of Liability Insurance or Evidence of Coverage; provided, that if either Party is self-insured or part of a self-insurance risk pool, it will provide a letter of self-insurance as evidence of coverage.

**13) Audits and Inspection.** The records and documents with respect to all matters covered by this contract shall be subjected to inspection, review or audit by each Party at the requesting Party's sole expense during the term of this Agreement and three (3) years after expiration or termination. Such records shall be made available for inspection during regular business hours within a reasonable time of the request.

**14) Finance and Budget.** No special budget or funds are anticipated, nor shall any be created. The Parties are each responsible for their own finances in connection with this Agreement, and nothing in this Agreement shall be deemed or construed otherwise.

**15) Property Acquisition and Disposition.** The Agreement does not contemplate the joint acquisition of property by the parties. At termination, each Party will remain the sole owner of its own property

**16) Non-Discrimination.** The Parties shall not discriminate in any manner related to this Agreement on the basis of race, color, national origin, sex, religion, age, marital status, sexual orientation, gender preference, marital or family status, military or veteran status or mental, or physical disability or the use of a trained dog guide or service animal by a disabled person unless for cause.

**17) Severability.** If any provision of the Agreement shall be held invalid, the remainder of this Agreement shall not be affected thereby if such remainder would then continue to serve the purposes and objectives of the Parties.

**18) Approval by Parties' Governing Bodies.** The governing body of each Party must approve this Agreement before any representative of such Party may sign this Agreement.

**19) Entire Agreement:** This is the entire agreement between the Parties, and no other agreements, oral or otherwise, regarding the subject matter of this Agreement, shall be deemed to exist or bind any of the Parties.

IN WITNESS WHEREOF, the Parties have executed this Agreement on the date last written below.

**CITY OF SEATAC**

**CITY OF DES MOINES**

\_\_\_\_\_  
By:

\_\_\_\_\_  
Date

APPROVED AS TO FORM:

\_\_\_\_\_  
\_\_\_\_\_  
Date

ATTEST/AUTHENTICATED:

\_\_\_\_\_  
City Clerk  
\_\_\_\_\_  
Date

**CITY OF BURIEN**

\_\_\_\_\_  
By:  
\_\_\_\_\_  
Date

APPROVED AS TO FORM:

\_\_\_\_\_  
\_\_\_\_\_  
Date

\_\_\_\_\_  
\_\_\_\_\_  
Date

APPROVED AS TO FORM:

\_\_\_\_\_  
Office of the City Attorney  
\_\_\_\_\_  
Date

ATTEST/AUTHENTICATED:

\_\_\_\_\_  
\_\_\_\_\_  
Date

**CITY OF NORMANDY PARK**

\_\_\_\_\_  
\_\_\_\_\_  
Date

APPROVED AS TO FORM:

\_\_\_\_\_  
\_\_\_\_\_  
Date

Date

ATTEST/AUTHENTICATED:

ATTEST/AUTHENTICATED:

\_\_\_\_\_

\_\_\_\_\_

Date

\_\_\_\_\_

City Clerk

\_\_\_\_\_

Date

**KING COUNTY**

\_\_\_\_\_

\_\_\_\_\_

Date

APPROVED AS TO FORM:

\_\_\_\_\_

\_\_\_\_\_

Date

ATTEST/AUTHENTICATED:

\_\_\_\_\_

\_\_\_\_\_

Date

Appendix:

Proposed potential cost breakdown, assuming 5% annual price increase.

Project Cost Allocation Break down based on 2021-2022  
HSD 6th grade student roster

Jurisdiction	% Students	Cost
Burien	29.47%	\$ 31,721.30
Seatac	22.11%	\$ 23,790.98
King County	22.11%	\$ 23,790.98
Des Moines	23.16%	\$ 24,923.88
Normandy Park	3.16%	\$ 3,398.71
<b>TOTAL</b>	<b>100%</b>	<b>\$ 107,625.85</b>

2025

Total		\$ 113,007.14
Burien	29.47%	\$ 33,307.37
Seatac	22.11%	\$ 24,980.53
King County	22.11%	\$ 24,980.53
Des Moines	23.16%	\$ 26,170.08
Normandy Park	3.16%	\$ 3,568.65
<b>TOTAL</b>	<b>100%</b>	<b>\$ 113,007.14</b>

2026

Total		\$ 118,657.50
Burien	29.47%	\$ 34,972.74
Seatac	22.11%	\$ 26,229.55
King County	22.11%	\$ 26,229.55
Des Moines	23.16%	\$ 27,478.58
Normandy Park	3.16%	\$ 3,747.08
<b>TOTAL</b>	<b>100%</b>	<b>\$ 118,657.50</b>

2027

Total		\$ 124,590.37
Burien	29.47%	\$ 36,721.37
Seatac	22.11%	\$ 27,541.03
King County	22.11%	\$ 27,541.03
Des Moines	23.16%	\$ 28,852.51
Normandy Park	3.16%	\$ 3,934.43
<b>TOTAL</b>	<b>100%</b>	<b>\$ 124,590.37</b>

2028

Total		\$ 130,819.89
Burien	29.47%	\$ 38,557.44
Seatac	22.11%	\$ 28,918.08
King County	22.11%	\$ 28,918.08
Des Moines	23.16%	\$ 30,295.13
Normandy Park	3.16%	\$ 4,131.15
<b>TOTAL</b>	<b>100%</b>	<b>\$ 130,819.89</b>

---

2029		
Total	\$ 137,360.89	
Burien	<b>29.47%</b>	\$ 40,485.31
Seatac	<b>22.11%</b>	\$ 30,363.99
King County	<b>22.11%</b>	\$ 30,363.99
Des Moines	<b>23.16%</b>	\$ 31,809.89
Normandy Park	<b>3.16%</b>	\$ 4,337.71
<b>TOTAL</b>	<b>100%</b>	\$ 137,360.89

*Interlocal Agreement between the Cities of Burien, Des Moines, Normandy Park,  
and SeaTac and King County for StormFest*

**Project Cost Allocation Document - StormFest  
January 1, 2024 – December 31, 2024**

The Project costs are allocated based on percent of Highline Public Schools 6<sup>th</sup> graders in each jurisdiction,  
calculated from Highline Public Schools data.

**Table 1. Costs/Cost Shares**

<b>Jurisdiction</b>	<b>Annual Cost Share</b>	<b>Estimated Cost Shares*</b>
Burien	29%	\$31,721.30
Des Moines	23%	\$24,923.88
King County	22%	\$23,790.98
SeaTac	22%	\$23,790.98
Normandy Park	3%	\$3,398.71
<b>TOTAL</b>	<b>100%</b>	<b>\$107,625.85</b>

\*Total costs for all tasks will not exceed \$107,625.85. Each jurisdiction’s maximum cost share is as shown in Table 1.

Accepted by:

\_\_\_\_\_  
City of Burien

\_\_\_\_\_  
City of Des Moines

\_\_\_\_\_  
City of Normandy Park

\_\_\_\_\_  
City of SeaTac

\_\_\_\_\_  
King County

**A G E N D A   I T E M**

BUSINESS OF THE CITY COUNCIL  
City of Des Moines, WA

SUBJECT: Bird Deterrent Ball Purchase

FOR AGENDA OF: November 21, 2024

ATTACHMENTS:

- 1. 2024 Bird-X Bird Deterrent Balls Purchase Order

DEPT. OF ORIGIN: Public Works

DATE SUBMITTED: November 13, 2024

CLEARANCES:

- City Clerk \_\_\_\_\_
- Community Development \_\_\_\_\_
- Courts \_\_\_\_\_
- Director of Marina Redevelopment \_\_\_\_\_
- Emergency Management \_\_\_\_\_
- Finance *MH 2/1*
- Human Resources \_\_\_\_\_
- Legal */s/ MH*
- Marina \_\_\_\_\_
- Police \_\_\_\_\_
- Parks, Recreation & Senior Services \_\_\_\_\_
- Public Works *MH 2/1*

APPROVED BY CITY MANAGER  
FOR SUBMITTAL: *Katherine Coffey*

**Purpose and Recommendation**

The purpose of this agenda item is to seek City Council approval to direct administration to approve the purchase of Bird-X Bird Deterrent Balls (Attachment 1). The following motion will appear on the consent calendar:

**Suggested Motion**

**Motion:** "I move to approve the purchase of Bird-X Bird Deterrent Balls, for a total estimated amount of \$124,191.00, and to authorize the City Manager or the City Manager's designee to sign the purchase order at the time they are created."

**Background**

On March 2, 2023 the City of Des Moines received notice from The Port of Seattle that Tract A pond of the Des Moines Creek Business Park is out of compliance with Federal Aviation Administration (FAA) standards related to wildlife attractants. Tract A pond has been in ownership and maintenance of the City of Des Moines since May 17, 2017.

FAA Advisory Circular 150/5200-33C states that stormwater detention ponds that have standing water for a duration longer than 48 hours often attract large numbers of potentially hazardous wildlife. Operation of stormwater management facilities on or near public-use airports that do not meet the 48 hours requirement must turn to the use of physical barriers, such as bird balls, wire grids, or netting, to prevent access of hazardous wildlife to open water and minimize aircraft-wildlife interactions.

### **Discussion**

Staff have reviewed the various options for the use of physical barriers from a cost and future maintenance perspective and bird deterrent balls are the recommended option to comply with this standard.

### *Product Selection*

Staff reached out to three suppliers to solicit quotes to cover the approximate 32,000 square feet of pond water surface area with bird deterrent balls. Bird-X was selected based on cost, product review, and to be uniform in material selection with existing City applications. The estimated total is \$112,696.00, plus the applicable Washington State sales tax of \$11,495.00 to bring the total cost to **\$124,191.00**. Given that the estimated total of this purchase is over the City Manager's authorized signing authority of \$50,000.00, Council approval is necessary for this purchase.

### *Environmental Considerations and Wildlife Impacts*

Bird-X Bird Balls are made of 100% HDPE. HDPE is generally considered environmentally safe, especially in water-related applications, which is why it's widely used in stormwater and potable water systems. Here's why it's often chosen for environmentally sensitive projects:

1. **Chemical Inertness:** HDPE is chemically inert, meaning it doesn't leach harmful substances into the water. This makes it safe for long-term water contact without contaminating the water supply or aquatic environments.
2. **Durability:** HDPE pipes are resistant to corrosion, rust, and many chemicals, which means they have a long-life span (often 50-100 years) and don't degrade quickly, minimizing environmental impact over time.
3. **Recyclability:** HDPE is recyclable and, when properly disposed of or reused, has minimal long-term impact on the environment compared to other materials.

### **Alternatives**

The City Council could choose not to approve this purchase and direct staff to consider other physical barrier options. This decision would delay the City's compliance with the FAA's regulatory requirements and other alternatives for physical barriers would likely result in a higher cost and present maintenance challenges.

### **Financial Impact**

The Surface Water Management Maintenance Fund (Fund 45003001) has full revenue to support the proposed expenditures.

### **Recommendation**

Staff recommends adoption of the motion.

### **Council Committee Review:**

Not Applicable.



**CITY OF DES MOINES**

Finance Division  
 21630 11<sup>TH</sup> Avenue South  
 Des Moines WA 98198-6317  
 Phone 206.870.6511 Fax 206.870.6540



**PURCHASE ORDER**

THE FOLLOWING NUMBER MUST APPEAR ON ALL RELATED CORRESPONDENCE, SHIPPING PAPERS, AND INVOICES:

**P.O. NUMBER: PBPW 11/13/2024 #116**

To: Bird-X Inc.  
 845 N Larch Ave  
 Elmhurst, IL 60126  
 ATTN: Tom Olmsted  
 PHONE: (312)226-2473  
 EMAIL: tomo@bird-x.com

**SHIP TO:**  
**Engineering Department**  
**City of Des Moines, WA**  
**21650 11<sup>th</sup> Avenue South**  
**Des Moines WA 98198-6317**  
**206.870.6523**

P.O. DATE	REQUISITIONER	SHIPPED VIA	F.O.B. POINT	TERMS
11/13/2024	Brandon Pitts			Net 30 days

QTY	UNIT	DESCRIPTION	UNIT PRICE	TOTAL
32000		B-Balls-HT-AQ-CUS	\$ 2.48	\$79,360.00
32000		B-Balls-SC	\$ .30	\$ 9,600.00
		** See Attached Quote #842017		

Authority: At the direction of the Des Moines City Council, taken at an open public meeting on 11.21.2024.

SUBTOTAL	\$ 88,960.00
FREIGHT	\$ 23,736.00
10.2% SALES TAX	\$ 11,495.00
OTHER	
<b>TOTAL</b>	<b>\$124,191.00</b>

1. Please send two copies of your invoice.
2. Enter this order in accordance with the prices, terms, delivery method, and specifications listed above.
3. Please notify us immediately if you are unable to ship as specified.
4. Send all correspondence to: Address above

**INTERNAL INSTRUCTIONS:**  
 CHARGE TO DM CITY CODE: 45003001.548220

Ordered by: Brandon Pitts  
 Civil Engineer I  
 Date: 11.13.2024

*M.P. Slevin III, P.E.*  
 13 NOV 24  
 Authorized by: Michael P. Slevin III, P.E.  
 Public Works Director  
 Date: 11.13.2024



**Bird-X Celebrates 50 years of Green Pest Control**

845 N Larch Ave, Elmhurst, IL 60126  
 Tel: (312) 226-2473 | Fax: (312) 226-2480  
 Tax ID#: 36-2540314

**Quote No.**

842017

**Quote Date**

10/15/2024

**Shipping Instructions**

\*\*\*FOB TIJUANA MX\*\*\*

\*\*\*Shipped on pallets in super sacks\*\*\*

**QUOTE**

**Bill to**

Des Moines Washington Engineering  
 21650 11th Avenue S.  
 Des Moines, WA 98198  
 US  
 206-870-6523

**Ship to**

Des Moines Washington Engineering  
 2141 S 211th St  
 Des Moines, WA 98198  
 US

<b>Account No.</b> 78681	<b>Sales Rep</b> Tom Olmsted	<b>PO #</b> Pallets and sacks	<b>Payment Terms</b> MV	<b>Ship Via</b> FTL
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Line	Item	UOM	QTY	Unit Price(USD)	Ext. Value(USD)
1	B-BALLS-HT-AQ-CUS Hexprotect AQUA Cover custom water ballasted- 130	SF	32000	2.48	79,360.00
2	B-BALLS-SC Surcharge - Resin Shortage	SF	32000	0.30	9,600.00
3	FREIGHT Freight Line Item	EA	1	23,736.00	23,736.00

For questions regarding this quote or to place the order please contact your sales representative (below).  
 Quotes will be valid for up to 30 days after the original quote date. After 30 days prices including freight may be subject to change.

<b>Total (USD)</b>	<b>112,696.00</b>
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*\*Orders shipping to California or Illinois may have additional sales tax applied upon order placement which is not displayed in the total above.*

**Sales Rep: Tom Olmsted**

Email:

Phone:



**Bird-X Celebrates 50 years of Green Pest Control**

845 N Larch Ave, Elmhurst, IL 60126  
 Tel: (312) 226-2473 | Fax: (312) 226-2480  
 Tax ID#: 36-2540314

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<b>Total (USD)</b>	<b>112,696.00</b>
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*\*Orders shipping to California or Illinois may have additional sales tax applied upon order placement which is not displayed in the total above.*

**Sales Rep: Tom Olmsted**

Email:

Phone:

# AGENDA ITEM

BUSINESS OF THE CITY COUNCIL  
City of Des Moines, WA

SUBJECT: Marine View Drive Pond Retrofit

AGENDA OF: November 21, 2024

ATTACHMENTS:

- 1. Parametrix 2024-2025 On-Call General Civil Engineering Services, Task Assignment 2024-03
- 2. SWM CIP Project Worksheet Amendment

DEPT. OF ORIGIN: Public Works

DATE SUBMITTED: November 13, 2024

CLEARANCES:

- City Clerk \_\_\_\_\_
- Community Development \_\_\_\_\_
- Courts \_\_\_\_\_
- Director of Marina Redevelopment \_\_\_\_\_
- Emergency Management \_\_\_\_\_
- Finance *MH*
- Human Resources \_\_\_\_\_
- Legal */s/ MH*
- Marina \_\_\_\_\_
- Police \_\_\_\_\_
- Parks, Recreation & Senior Services \_\_\_\_\_
- Public Works *MPS*

APPROVED BY CITY MANAGER  
FOR SUBMITTAL: *Katherine Coffey*

**Purpose and Recommendation:**

The purpose of this agenda item is to seek City Council approval of the 2024-2025 On-Call General Civil Engineering Services Task Assignment 2024-03 with Parametrix (Attachment 1) to provide design and permitting services associated with the Marine View Drive Pond Retrofit Project. Approval is also requested for a CIP Budget Amendment which would update the project funding (Attachment 2). The following motions will appear on the Consent Agenda:

**Suggested Motions**

**Motion 1:** “I move to approve the 2024-2025 On-Call General Civil Engineering Services Task Assignment 2024-03 with Parametrix to provide design and permitting services for the Marine View Drive Pond Retrofit Project in the amount of \$295,106.83, and authorize the City Manager to sign said Task Assignment substantially in the form as submitted.”

**Motion 2:** “I move to direct Administration to submit a CIP budget amendment for the Marine View Drive Pond Retrofit Project to incorporate the funding sources of the King County Flood Control Grant funding and Surface Water Utility funds.”

**Background**

The City applied for a Flood Reduction Grant opportunity in the Summer of 2021 for the Massey Creek Pocket Estuary Restoration/Fish Passage Project. The King County Flood Control District voted to award the project in the amounts of \$365,000. The City certified the funding by approving an Agreement for Award of Flood Reduction Grant funds at the October 21, 2021 City Council meeting. The original grant agreement is in effect until December 31, 2024.

The grant scope for Massey Creek Pocket Estuary Project was to improve riparian vegetation, remove armoring and fill, increase nearshore habitat, and enhance the pocket estuary and stream mouth. The awarded grant provided funding for site assessment, 60% design, and permitting phases. To date the Massey Creek Estuary project completed ~33% of the grant scope and produced the deliverable of conceptual design alternatives. Unanticipated challenges on the Massey Creek Estuary project have resulted in delayed design progress and project reprioritization. An opportunity for a public/private partnership has been tabled for the foreseeable future and a significant utility conflict presents a scope-impacting challenge.

Nearby and upstream of the Massey Creek Project is another project in the Surface Water Utilities six-year Capital Improvement Project plan, the Marine View Drive South Pond Retrofit project. This project will bring the vintage stormwater pond located at 22741 Marine View Drive South to current standards for water quality and flow control. This project is also highlighted as a priority in the Stormwater Management Action Plan developed for the Lower Massey Creek Basin.

Given the unanticipated challenges and delay of schedule of the Massey Creek Estuary project, City Staff reached out to the King County grant administrators with a request for three grant amendments.

- Completion Date adjustment from 12/31/2024 to 12/31/2025.
- Of the \$244,000 of unspent grant funding, shift \$225,000 towards the 100% design of the Marine View Drive South Pond Retrofit Project.
- With the remaining \$19,000 of unspent grant funding, develop a project package for the conceptual design deliverables of the Massey Creek Estuary project, to be set aside for future opportunities within this project area.

The above grant amendments were approved at the October 24, 2024 City Council Meeting.

**Discussion**

In order to fulfill the project design and permitting requirements, consultant support will be needed. City staff utilized the 2024-2025 On-Call General Engineering Services roster for consultant selection. Parametrix was selected based on their experience in environmental permitting and habitat projects, as well as past performance on the North Fork McSorley Creek Diversion Project and the Lower Massey Creek Habitat Restoration Monitoring Project.

Specific elements of work included within the Task Assignment include:

- Survey
- 100% Design Engineering
- Environmental Permitting

**Financial Impact**

A CIP budget Amendment (Attachment 2) will be needed in order to incorporate the secured grant funding (\$225,000) and the Surface Water Utility funding (\$70,106.83) to achieve full funding for this Task Assignment.

**Alternatives**

The City Council could elect not to approve the Task Assignment with Parametrix Inc for Engineering Services. The City would need to review other on-call consultant qualifications or issue a Request for Proposal (RFP). This process would add significant time to the consultant selection process and place the 2021 King County Flood Control District Grant at risk for full expenditure.

**Recommendation**

Staff recommends approval of the proposed motion.

**Council Committee Review**

The Environment Committee has been routinely updated on the status and programming of this project.



## FORMAL TASK ASSIGNMENT DOCUMENT

Task Number TA 2024-04

The general provisions and clauses of Agreement 2024-25 On-Call Civil Engineering Services  
Shall be in full force and effect for this Task Assignment.

Location of Project: Marine View Drive, Des Moines, WA

Project Title: Marine View Drive Stormwater Pond

Maximum Amount Payable Per Task Assignment: \$ 295,106.83

Completion Date: 12/31/2025

Description of Work: See attached Scope of Work and Budget Estimate.

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Agency Project Manager Signature: \_\_\_\_\_ Date: \_\_\_\_\_

Oral Authorization Date: \_\_\_\_\_ See Attachment Dated: \_\_\_\_\_

Consultant Signature: \_\_\_\_\_ Date: \_\_\_\_\_

Agency Approving Authority: \_\_\_\_\_ Date: \_\_\_\_\_

Client: City of Des Moines  
 Project: Marine View Dr Pond  
 Project No: P5531792822

		Principal Consultant	Vice President	Engineer III	Sr. Planner	Engineer II	Sr. Engineer	Permit Specialist	Survey Crew Member	Survey Supervisor	Sr. Cultural Resources Specialist	Publications Supervisor	Tech Editor	Project Coordinator	Sr. Project Accountant	Senior GIS			
<b>Cost Rates:</b>		\$108.07	\$126.79	\$48.25	\$71.08	\$41.47	\$73.65	\$68.38	\$38.00	\$67.68	\$62.50	\$46.71	\$41.25	\$31.50	\$41.99	\$53.51			
<b>Billing Rates:</b>		\$334.11	\$391.98	\$149.17	\$219.75	\$128.21	\$227.70	\$211.40	\$117.48	\$209.24	\$193.23	\$144.41	\$127.53	\$97.39	\$129.82	\$165.43			
Task	Subtask	Description	Labor Dollars	Labor Hours															
01		<b>Task Management</b>	<b>\$22,284.01</b>	<b>116</b>	<b>12</b>	<b>6</b>	<b>54</b>	<b>0</b>	<b>0</b>	<b>26</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>12</b>	<b>6</b>	<b>0</b>		
01	0101	Task Management	\$22,284.01	116	12	6	54	0	0	26	0	0	0	0	12	6	0		
		Budget, Schedule, Correspondence	\$10,142.49	54	4	6	18	0	0	8	0	0	0	0	12	6	0		
		Project Planning	\$3,824.43	20	2		12	0	0	6	0	0	0	0			0		
		Bi-Weekly Design Team Meetings	\$4,948.04	24	4		12	0	0	8	0	0	0	0			0		
		Monthly Progress Reports	\$3,369.04	18	2		12	0	0	4	0	0	0	0			0		
02		<b>Preliminary (10 Percent) Design</b>	<b>\$20,257.83</b>	<b>126</b>	<b>10</b>	<b>0</b>	<b>32</b>	<b>0</b>	<b>64</b>	<b>12</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>4</b>		
02	0201	10% Design Stormwater Pond Retrofit	\$20,257.83	126	10	0	32	0	64	12	0	0	2	2	0	0	4		
		Prepare Design Drawings	\$8,867.27	58	4		10	0	40	4	0	0	0	0	0	0	0		
		Review meetings	\$3,356.74	16	4		4	0	4	4	0	0	0	0	0	0	0		
		Basis-of-Design Memo	\$5,107.99	32	2		10	0	10	2	0	0	2	2	0	0	4		
		Opinion of Probable Cost	\$2,930.84	8	2		10	0	2	0	0	0	0	0	0	0	0		
03		<b>Intermediate 30 Percent Design</b>	<b>\$47,813.57</b>	<b>280</b>	<b>14</b>	<b>0</b>	<b>44</b>	<b>60</b>	<b>132</b>	<b>26</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>		
03	0301	30 Percent Design Stormwater Pond Retrofit	\$34,628.52	220	14	0	44	0	132	26	0	0	2	2	0	0	0		
		Prepare Design Drawing Set	\$22,376.44	150	8		24	0	108	10	0	0	0	0	0	0	0		
		Review meetings	\$3,356.74	16	4		4	0	4	4	0	0	0	0	0	0	0		
		Update Basis-of-Design Memo	\$5,551.03	32	2		10	0	8	8	0	0	2	2	0	0	0		
		Opinion of Probable Cost	\$3,344.31	22	6		12	0	4	0	0	0	0	0	0	0	0		
03	0302	Landscape Schematic	\$13,185.06	60	0	0	60	0	0	0	0	0	0	0	0	0	0		
		Prepare Design Schematic	\$3,516.01	16			16	0	0	0	0	0	0	0	0	0	0		
		Plant Palatte and Zones	\$2,637.01	12			12	0	0	0	0	0	0	0	0	0	0		
		Landscape Scematic Plan Sheet	\$5,274.02	24			24	0	0	0	0	0	0	0	0	0	0		
		Update and Second Draft	\$1,758.01	8			8	0	0	0	0	0	0	0	0	0	0		
04		<b>Final Design</b>	<b>\$121,647.91</b>	<b>258</b>	<b>18</b>	<b>0</b>	<b>50</b>	<b>0</b>	<b>159</b>	<b>27</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>		
04	0401	60 Percent Design Stormwater Pond Retrofit	\$40,549.30	258	18	0	50	0	159	27	0	0	2	2	0	0	0		
		Prepare Design Drawings	\$28,780.82	188	10		30	0	128	20	0	0	0	0	0	0	0		
		Review meetings	\$4,530.03	21	6		5	0	5	5	0	0	0	0	0	0	0		
		Basis-of-Design 60 percent draft	\$4,370.50	29	2		10	0	13	2	0	0	2	2	0	0	0		
		Cost opinion	\$2,867.95	20	5		13	0	2	0	0	0	0	0	0	0	0		
04	0402	90 Percent Design Stormwater Pond Retrofit	\$40,549.30	258	18	0	50	0	159	27	0	0	2	2	0	0	0		
		Prepare Design Drawings	\$28,780.82	188	10		30	0	128	20	0	0	0	0	0	0	0		
		Review meetings	\$4,530.03	21	6		5	0	5	5	0	0	0	0	0	0	0		
		Basis-of-Design 90 percent draft	\$4,370.50	29	2		10	0	13	2	0	0	2	2	0	0	0		
		Cost opinion	\$2,867.95	20	5		13	0	2	0	0	0	0	0	0	0	0		
04	0403	100 Percent Design Stormwater Pond Retrofit	\$40,549.30	258	18	0	50	0	159	27	0	0	2	2	0	0	0		
		Prepare Design Drawings	\$28,780.82	188	10		30	0	128	20	0	0	0	0	0	0	0		
		Review meetings	\$4,530.03	21	6		5	0	5	5	0	0	0	0	0	0	0		
		Basis-of-Design final draft	\$4,370.50	29	2		10	0	13	2	0	0	2	2	0	0	0		
		Cost opinion	\$2,867.95	20	5		13	0	2	0	0	0	0	0	0	0	0		
05		<b>Survey</b>	<b>\$36,396.17</b>	<b>210</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>70</b>	<b>70</b>	<b>70</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>		
05	0501	Survey	\$36,396.17	210	0	0	0	0	0	70	70	70	0	0	0	0	0		
		Field Mapping and Data Collection	\$25,997.26	150					50	50	50	0	0	0	0	0	0		
		Processing Survey Data	\$10,398.91	60					20	20	20	0	0	0	0	0	0		
06		<b>Environmental Permitting</b>	<b>\$16,207.34</b>	<b>76</b>	<b>4</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>4</b>	<b>50</b>	<b>0</b>	<b>0</b>	<b>16</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>		
06	0601	Environmental Permitting	\$16,207.34	76	4	0	2	0	4	50	0	0	16	0	0	0	0		
		Site Visit and Data Review	\$8,790.25	41	1				40	0	0	0	0	0	0	0	0		
		Inadvertant Discovery Plan	\$4,670.60	22	2				4	0	0	16	0	0	0	0	0		
		Permit Matrix Preparation	\$2,174.51	10	1		1			8	0	0	0	0	0	0	0		
		Permit Matrix Update	\$571.98	3			1			2	0	0	0	0	0	0	0		
07		<b>Management Reserve</b>	<b>\$30,000.00</b>																
<b>Labor Totals:</b>				1,582	94	6	282	60	673	149	50	70	70	86	10	10	12	6	4
<b>Totals:</b>			<b>\$294,606.83</b>		<b>\$31,406.27</b>	<b>\$2,351.90</b>	<b>\$42,065.86</b>	<b>\$13,185.06</b>	<b>\$86,284.42</b>	<b>\$33,926.75</b>	<b>\$10,570.18</b>	<b>\$8,223.66</b>	<b>\$14,646.76</b>	<b>\$16,617.35</b>	<b>\$1,444.09</b>	<b>\$1,275.29</b>	<b>\$1,168.62</b>	<b>\$778.90</b>	<b>\$661.73</b>
<b>Other Direct Expenses</b>																			
Mileage - \$0.67/mile																			
<b>Other Direct Expenses Total:</b>																			
<b>Project Total</b>																			
<b>Project Total</b>																			
<b>Project Total</b>																			
<b>Project Total</b>																			

**Other Direct Expenses**  
 Mileage - \$0.67/mile \$500.00  
**Other Direct Expenses Total: \$500.00**  
  
**Project Total \$295,106.83**



## SCOPE OF WORK

- **INTRODUCTION**

The Massey Creek basin has also been identified in the project's Stormwater Management Action Plan as having some of the lowest water quality in the City of Des Moines. Enhancing water quality is crucial for fish health, as the current system inadequately treats road runoff containing contaminants like 6PPD-q, which has been linked to pre-spawn mortality.

The Marine View Drive pond retrofit project will add water quality treatment to the existing vintage stormwater pond at 22741 Marine View Dr S. Water quality treatment is a priority at this location as it is adjacent to its receiving water and does not have space to increase its footprint for flow control. Therefore, the retrofit proposes to provide metals stormwater treatment using a large at grade custom sized proprietary water quality treatment system. A pre-treatment unit upstream of the vault will provide coarse sediment removal to extend the maintenance interval of the treatment media. The existing flow diversion structure would be modified to divert the water quality flow rate to the treatment system and bypass peak events directly to the existing pond. Final size, placement, and configuration of the project components may be adjusted as the design progresses. The stormwater pond retrofit will be completed through final design.

### TASK 01 – TASK MANAGEMENT

- **Subtask 0101 – Task Management**
- **Objective**

The objective of this task is to provide overall task management of the consultant contract with the City.

- **Approach**

This task includes general management functions that include the following:

- Project Planning – Coordinate project team and issues throughout the project.
- Budget and Schedule Tracking – Track the project budget.
- 30 minute Bi-weekly design team meetings with client.

- Monthly Progress Reports – Prepare a monthly invoice for services performed by Parametrix.
- Correspondence – Prepare written correspondence as needed to document project management issues and/or concerns.
- **Deliverables**
  - Monthly progress reports enclosed with invoices.
- **Assumptions**
  - Project duration is 12 months.
  - Budget assumes 24 informal, online, bi-weekly meetings with the City’s project manager and key team members.

- **TASK 02 – PRELIMINARY (10%) DESIGN**

- **Measurable Task Objective**

The preliminary design will develop conceptual designs and will include 10% designlevel documents as described. The work will also include a landscape schematic for the pond retrofit.

- **Subtask 0201 – 10% Design of Stormwater Pond Retrofit**

- **Objective/Goal**

Prepare 10% design-level drawings for the stormwater pond retrofit.

- **Approach**

- Prepare design drawing set to advance the concept alternative A from the Stormwater Management Action Plan. Set will include type-size-location for the water quality retrofit facility design. Three (3) sheets will be prepared—plan view, profile, and section details. A fourth sheet (landscape schematic) will be prepared in Subtask 0303 (below).
- Conduct review meeting with City.
- Submit plan sheets for review.
- Prepare Basis-of-Design technical memorandum, including comment resolution of draft technical memorandum.
- Prepare second draft of 10% plans, including comment resolution of draft plans.

- **Deliverables**

- Basis of design technical memorandum.
- 10% plans.

- 10% level opinion of probable cost.
- **Assumptions**
  - The City will provide consolidated plan and technical memorandum comments.
  - Landscape design is not included at this design level.
  - 10% plan comments will be resolved in the 30% design task. A second draft of 10% plans will not be prepared.
- **TASK 03 – INTERMEDIATE (30%) DESIGN**
- **Subtask 0301 – 30% Design of Stormwater Pond Retrofit**
- **Objective/Goal**

Prepare 30% design-level drawings for the stormwater pond retrofit.

- **Approach**
  - Prepare 30% design drawing set for the stormwater pond retrofit (up to 10 sheets).
    - Cover Sheet
    - General Notes and Legend
    - Existing Conditions
    - Staging and Temporary Construction Areas
    - Demolition and TESC Plan with Temporary Bypass
    - Site Layout Plan
    - Grading
    - Drainage Plan
    - Miscellaneous Details
    - Restoration Plan
  - Conduct review meeting with City.
  - Submit plan sheets for review.
  - Prepare updated Basis-of-Design technical memorandum, including comment resolution of draft technical memorandum.
  - Prepare a 30% level opinion of probable cost.
- **Deliverables**
  - Updated basis of design technical memorandum.
  - 30% plans.

- 30% level opinion of probable cost.
- **Assumptions**
  - 30% plan comments will be resolved in the 60% design task. A second draft of 30% plans will not be prepared.
  - The City will provide consolidated plan and technical memorandum comments.

- **Subtask 0302 – Landscape Schematic**

- **Objective/Goal**

The purpose of this subtask is to prepare a landscape design schematic for the preferred stormwater facility 30% design alternative.

- **Approach**

- Using the selected alternative plan, prepare a design schematic for landscaping in the disturbed project area.
- Prepare a plant palette and preferred zones for each.
- Prepare a landscape schematic plan sheet to be included in the Subtask 0301 set.
- Update the sheet in response to comments and prepare a second draft.

- **Deliverables**

- Draft landscape schematic plan sheet (to be included in the Subtask 0301 set deliverable).
- Second draft updated sheet in response to comments (to be included in the Subtask 0401 set deliverable). (to be included in the Subtask 0401 set deliverable).

- **Assumptions**

- Landscape limits will be in the stormwater facility project area and not include the entire site restoration.
- A brief description of landscape considerations will be included in the Basis-of-Design technical memorandum.

- **TASK 04 – FINAL DESIGN**

- **Subtask 0401 – 60% Design of Stormwater Pond**

- **Objective/Goal**

Prepare 60% design-level drawings for the pond retrofit.

- Approach

- Prepare 60% design drawing set for the stormwater pond retrofit (up to 12 sheets).
  - Cover Sheet
  - General Notes and Legend
  - Existing Conditions
  - Staging and Temporary Construction Areas
  - Demolition and TESC Plan with Temporary Bypass
  - Site Layout Plan
  - Grading
  - Drainage Plan
  - Miscellaneous Details
  - Restoration Plan
  - Landscape design (plan and details)
- Conduct review meeting with City.
- Submit plan sheets for review.
- Prepare updated Basis-of-Design technical memorandum, including comment resolution of draft technical memorandum.
- Include comment resolution of 30% plans.
- Prepare a 60% level opinion of probable cost.

- Deliverables

- Updated basis of design technical memorandum.
- 60% plans.
- 60% level opinion of probable cost.

- Assumptions

- The City will provide consolidated plan and technical memorandum comments.
- Comment resolution documentation is provided between 60% and 90% plans. No second set of 60% plans are prepared.

- Subtask 0402 – 90% Design of Stormwater Pond

- Objective/Goal

Prepare 90% design-level drawings for the stormwater pond retrofit.

- Approach

- Prepare 90% design drawing set for the stormwater pond retrofit (up to 12 sheets).
  - Cover Sheet
  - General Notes and Legend
  - Existing Conditions
  - Staging and Temporary Construction Areas
  - Demolition and TESC Plan with Temporary Bypass
  - Site Layout Plan
  - Grading
  - Drainage Plan
  - Miscellaneous Details
  - Restoration Plan
  - Landscape design (plan and details)
- Conduct review meeting with City.
- Submit plan sheets for review.
- Prepare updated Basis-of-Design technical memorandum, including comment resolution of draft technical memorandum.
- Prepare comment resolution of 60% plans.
- Prepare a 90% level opinion of probable cost.
- **Deliverables**
  - 90% plans.
  - 90% level opinion of probable cost.
  - 90% draft specifications
- **Assumptions**
  - The City will provide consolidated plan and technical memorandum comments.
  - Plan updates to address comments will be provided in the Final 100% plan set.
  - Comment resolution documentation is provided only between 90% and final plan sets. Plan updates to address comments on the 90% plans will be provided in the final plan set.
- **Subtask 0403 – 100% Design of Stormwater Pond**
- **Objective/Goal**

Prepare 100% design-level drawings for the stormwater pond retrofit.

- **Approach**

- Prepare 100% design drawing set for the stormwater pond retrofit (up to 12 sheets).
  - Cover Sheet
  - General Notes and Legend
  - Existing Conditions
  - Staging and Temporary Construction Areas
  - Demolition and TESC Plan with Temporary Bypass
  - Site Layout Plan
  - Grading
  - Drainage Plan
  - Miscellaneous Details
  - Restoration Plan
  - Landscape design (plan and details)
- Conduct review meeting with City.
- Submit plan sheets for review.
- Prepare updated Basis-of-Design technical memorandum, including comment resolution of draft technical memorandum.
- Prepare second draft of 100% plans, including comment resolution of draft plans.
- Prepare a 100% level opinion of probable cost.

- **Deliverables**

- First and second draft 100% plans.
- 100% level opinion of probable cost.
- 100% draft specifications

- **Assumptions**

- The City will provide information and resolve any issues related to the existing drainage easement and coordinate temporary site and use impacts, resolve private property issues, and address community comments and impact concerns.
- The City will provide copies and distribution of bid documents and notices of advertisement.
- Deliverables will be submitted in electronic PDF format.
- Technical specifications special provisions will be prepared in WSDOT/APWA format.
- Specifications will be delivered in an electronic format (Word).

- Division 00 and 01 specifications will be prepared by the City.
- Engineer's opinion of cost will be delivered in an electronic format.
- Bid and construction support not included under this contract.
- Bid document will be prepared by the City.

- **TASK 05 – SURVEY**

- **Task Objective**

To provide a topographic base map with a surveyed boundary for use in preparing the design plans.

- **Approach**

- **Subtask 05.01 Survey**

Parametrix will perform topographic mapping. Mapping limits will include surface features within areas of Marine View Drive South, portions of King County Tax Parcel Numbers 1722049131, and 1722049109.

Mapping will consist of locating existing improvements and ground conditions within the above-described properties. Parcel lines, easements, and right-of-way limits will be based upon the applicable public records. Ground features, including tops and toes, breaks, edge of pavement, and ditches, will be mapped at sufficient detail to create 1-foot contours. Structures such as fences, driveways, overhead utilities, and other physical visible improvements will be mapped.

An underground utility locate firm will be hired to mark buried utilities such as gas, water, power, telephone, and TV cable, if such utilities have a conductible source or tracer lines attached. Sanitary and storm structures will be opened and measurements will be made identifying size, type, and invert elevation of incoming and outgoing pipes. Once the field work has been completed, a survey technician will process the data and prepare a base map using AutoCAD Civil 3D, Release 2018 (or later).

- **Subtask 05.02 AutoCAD Base Map Preparation**

Parametrix will process survey field data and generate an AutoCAD drawing showing the existing conditions for the stormwater facility site. A base map using best available data will be prepared but not filed surveyed.



Parametrix will show the existing parcel lines for the project subject properties and to the adjacent ROW.

As described above, an underground utility locate firm will be hired to mark buried utilities that provide a conductible signal. For those utilities constructed without a tracing wire or made from non-conductible material, record drawings may be used to help identify locations and type of utility, if provided by the City.

- **Deliverables**

- AutoCAD drawing in 2018 format (or later) at 1 inch = 20 feet with 1-foot contours, topographic information, and easements along the mapping corridor.
- Triangular Integrated Network (TIN) surface for use in design.

- **Assumptions**

- If necessary, Parametrix will be provided with a current title report including all referenced documents for subject property prior to commencement of work.
- Property corners will not be set, nor will a Record of Survey be prepared.
- Unless otherwise specified by the City, Horizontal Datum shall be NAD 83/11 Washington Coordinate System, North Zone, and Vertical datum shall be NAVD88.
- Parametrix will be provided with reasonable access to all areas requiring surveys.

- **TASK 06 – ENVIRONMENTAL PERMITTING**

- **Subtask 0601 – Environmental Permitting**

- **Objective/Goal**

The propose of this task is to prepare cultural resources and permitting documents to support the planning, design, and construction work for the stormwater facility.

- **Approach**

- Review publicly accessible natural resource databases to identify critical areas, priority habitat and species occurrence, and federally designated critical habitat within the project area.
- Conduct a brief site visit to assess current conditions and identify the presence and general location of regulated critical areas. The findings will be documented in a short memo with features mapped in the field using a hand held GPS.
- Develop a matrix of anticipated environmental permits for each alternative evaluated under Task 2 (above).

- Update the preliminary permit matrix per the stormwater pond retrofit during preliminary design.
- Prepare an Inadvertent Discovery Form.

- **Assumptions**

The following assumptions apply to this subtask:

- Assuming the project would not involve lands covered by water (e.g., wetlands/streams), the project is exempt from SEPA per WAC 187-11-800 (23) for installation, construction, and alternation of land for a stormwater utility connected to a pipe that is 12 inches or less in diameter.
- Zoned as downtown commercial, the subject parcel is a permitted use per 16.52.010B.
- The project activity is considered an exception per DMC 16.10.300 for drainage facilities in a wetland or stream and their buffers.
- The City will lead and be responsible for applications for construction, utility, and right-of-way use permits. Parametrix will provide available support materials for City use.
- The project will not disturbed greater than 1 acre; therefore, it will not require a NPDES Construction Stormwater Permit.
- No evaluation of traffic impacts will be required.
- The City will be responsible for all permit application fees and third-party review fees.
- The City will be responsible for the publication of all notices and announcements.
- All deliverables will be in PDF file format and hardcopies in accordance with City application requirements.
- The preparation of permit applications for wetlands or in-water work is not included in this scope of work, including documentation for Section 106 and the Endangered Species Act.

- **Deliverables**

- For the following deliverables, Parametrix will provide a City Review draft and a City review final:
  - A list of other required local, state, tribal, and federal permits
  - Critical Resource Field Investigation Memo
  - Inadverta

- **TASK 07 – MANAGEMENT RESERVE (DIRECTED SERVICES)**

- **Measurable Task Objective**

The purpose of this task is to facilitate a timely response by Consultant for additional project-related needs that arise above and beyond the current scope. This work may include geotechnical support needs that are deemed necessary depending on the pond retrofit type.

- **Approach**

Consultant shall provide professional engineering services and technical assistance to the City at the direction of authorized City staff. A scope and estimated fee, including any expenses, shall be prepared and approved by the City in advance of any work.

**End Scope of Work**

**CITY OF DES MOINES  
2025-2030 CAPITAL IMPROVEMENT PLAN  
(Amount in Thousands)**

<b>MVD Pond Retrofit</b>	Project #	<b>SWCIP0035</b>
-	Previous Project #	-

**CIP Category:** Surface Water Management

**Managing Department:** Plan, Build & PW Admin

*Summary Project Description:*  
This project proposes adding a water quality component to the existing vintage stormwater pond at 22741 Marine View Dr. S. Water quality treatment is a priority at this location as it is adjacent to its receiving water and does not have space to increase its footprint for flow control. Therefore, the retrofit proposes to provide enhanced stormwater treatment using a large at grade custom sized proprietary water quality treatment system or by retrofitting the pond into a stormwater wetland.

**Justification/Benefits:** Project has been outlined in the 2023 Stormwater Management Action plan as a short-term retrofit project.

<i>PROJECT SCOPE</i>			
<i>Expenditures</i>	<i>Current Budget</i>	<i>Requested Change</i>	<i>Total Budget</i>
Design	150	-	265 <del>150</del>
Land & Right of Way	-	-	-
Construction	546	-	546
Contingency	165	-	173 <del>165</del>
<b>Total Expenditures</b>	<b>861</b>	<b>-</b>	<b>944 <del>861</del></b>

<i>ANNUAL ALLOCATION</i>							
<i>Project to Date</i>	<i>Scheduled Year</i>	<i>Plan Year</i>	<i>Plan Year</i>	<i>Plan Year</i>	<i>Plan Year</i>	<i>Plan Year</i>	<i>Plan Year</i>
<i>12/31/23</i>	<i>2024</i>	<i>2025</i>	<i>2026</i>	<i>2027</i>	<i>2028</i>	<i>2029</i>	<i>2030</i>
-	-	265 <del>150</del>	-	-	-	-	-
-	-	-	546	-	-	-	-
-	-	30 <del>22</del>	143	-	-	-	-
-	-	944 <del>172</del>	689	-	-	-	-

<i>Funding Sources</i>	<i>Current Budget</i>	<i>Requested Change</i>	<i>Total Budget</i>
State of Washington Grants (Unsecured)	861	-	861
<b>Total Funding</b>	<b>861</b>	<b>-</b>	<b>861</b>
Funding Shortfall/Excess	-	-	-

<i>Project to Date</i>	<i>Scheduled Year</i>	<i>Plan Year</i>	<i>Plan Year</i>	<i>Plan Year</i>	<i>Plan Year</i>	<i>Plan Year</i>	<i>Plan Year</i>
<i>12/31/23</i>	<i>2024</i>	<i>2025</i>	<i>2026</i>	<i>2027</i>	<i>2028</i>	<i>2029</i>	<i>2030</i>
-	-	172	689	-	-	-	-
-	-	172	689	-	-	-	-

<i>OPERATING IMPACT</i>			
<i>Operating Impact</i>	<i>6 Year Total</i>		
Revenue	-	-	-
Expenses	-	-	-
<b>Net Impact</b>	<b>-</b>	<b>-</b>	<b>-</b>

<i>ANNUAL OPERATING IMPACT</i>							
<i>12/31/23</i>	<i>2024</i>	<i>2025</i>	<i>2026</i>	<i>2027</i>	<i>2028</i>	<i>2029</i>	<i>2030</i>
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-

- Surface Water Utility: 70
- King County Flood Grant (Secured): 225
- Total Funding: **295**

**A G E N D A   I T E M**

BUSINESS OF THE CITY COUNCIL  
City of Des Moines, WA

SUBJECT: Public Hearing:  
2025 Property Tax Levies

FOR AGENDA OF: November 21, 2024

DEPT. OF ORIGIN: Finance

ATTACHMENTS:

- 1. Draft Ordinance 24-090
- 2. Draft Ordinance 24-091
- 3. 2025 Preliminary Property Tax Worksheet

DATE SUBMITTED: November 13, 2024

CLEARANCES:

- City Clerk \_\_\_\_\_
- Community Development \_\_\_\_\_
- Courts \_\_\_\_\_
- Emergency Management \_\_\_\_\_
- Finance *MR*
- Human Resources \_\_\_\_\_
- Legal */s/ TG*
- Marina \_\_\_\_\_
- Police \_\_\_\_\_
- Parks, Recreation & Senior Services \_\_\_\_\_
- Public Works \_\_\_\_\_

APPROVED BY CITY MANAGER

FOR SUBMITTAL: *Katherine Coffey*

**Purpose and Recommendation**

RCW 84.52.020 requires taxing districts to certify the amount to be raised through property taxation to the county legislative authority. The certification should include the regular levy amount, and if applicable, any lid-lifts approved by the voters, plus amounts for new construction, improvements to property and so forth. Draft Ordinance No. 24-091 satisfies the requirement of RCW 84.52.020.

RCW 84.55.120 requires all taxing districts to adopt a resolution or ordinance in order to realize any increase in their regular property tax levy other than increases due to new construction, improvements to property, increased value of state-assessed property annexations, and refunds. Draft Ordinance No. 24-090 satisfies the requirements of RCW 84.55.120.

**Suggested Motion**

**Motion 1:** “I move to enact Draft Ordinance No. 24-091, determining the amount of funds to be raised by ad valorem taxes for the year 2025 for general City expenditures.”

AND

**Motion 2:** “I move to enact Draft Ordinance No. 24-090 authorizing the increase in ad valorem taxes for the year 2025 for general City expenditures.”

**Background**

General Property Tax Levies must be adopted by the City Council on or before November 30, 2024. (RCW 84.52.020 and RCW 84.52.070).

**General Property Taxes**

The property tax levy rate is estimated to be \$.8802 per \$1,000 of assessed value; down from \$.89414 in 2024. The levy rate is less than the City's statutory maximum rate limit of \$2.35 per \$1,000 of assessed value. The total citywide preliminary assessed valuation used for the 2025 Tax Roll is \$6,578,494,834 as compared to \$6,214,112,635 for 2024's Tax Roll, which is an increase of 5.86%. The County's 2025-limit factor of a 1% increase is \$55,869 and is included in the 2025/2026 Proposed Biennial Budget. Also included in the 2025/2026 Proposed Biennial Budget is the levy on new construction of \$30,107, and a re-levy of \$87,961 for prior year refunds. In addition, the City seeks to use \$29,630 of its “banked capacity”. The actual increase for 2025 will vary depending on any increase in utility value.

**Recommendation**

It is recommended that the City Council pass the motions as stated above.

**CITY ATTORNEY'S FIRST DRAFT 11/13/2024**

**DRAFT ORDINANCE NO. 24-090**

**AN ORDINANCE OF THE CITY OF DES MOINES, WASHINGTON** authorizing an increase in the regular property tax levy for the year 2025 for general City expenditures.

**WHEREAS**, the City Council and the City Manager of the City of Des Moines has met and considered its budget for the calendar year 2025, and

**WHEREAS**, the City Council, of the City of Des Moines after hearing and after duly considering all relevant evidence and testimony presented, determined that the City of Des Moines requires a regular levy in the amount of \$5,790,457 which includes a \$203,567 increase in property tax revenue from the previous year, and amounts resulting from the addition of new construction and improvements to property and any increase in the value of state-assessed property, and amounts authorized by law as a result of any annexations that have occurred and refunds made, in order to discharge the expected expense and obligations of the City and in its best interest, and

**WHEREAS**, pursuant to RCW 84.55.120 the City Council is required to adopt a separate ordinance specifically authorizing an increase in the regular property tax levy in terms of both dollars and percentage increase from the previous year's levy; now therefore,

**THE CITY COUNCIL OF THE CITY OF DES MOINES ORDAINS AS FOLLOWS:**

**Sec. 1.** Consistent with RCW 84.55.120, the City Council of the City of Des Moines finds that an increase in the regular property tax levy is hereby authorized for the 2025 levy in the amount of \$85,499 which is a percentage increase of 1.53036% from the previous year. This increase is exclusive of additional revenue resulting from the addition of new construction and improvements to property and any increase in the value of state assessed property, and any additional amounts resulting from any annexations that have occurred and refunds made.

**Sec. 2.** The actual amounts levied pursuant to the 1.53036% increase set forth in section 1 of the Ordinance shall be calculated after the value of state-assessed property (increase in utility value) is provided by King County.

Ordinance No. \_\_\_\_  
Page 2 of 2

**Sec. 3.** Upon adoption, the City Clerk shall certify and forward a copy of this Ordinance to the Metropolitan King County Council and County Assessor for King County, Washington.

**Sec. 4. Severability - Construction.**

(1) If a section, subsection, paragraph, sentence, clause, or phrase of this Ordinance is declared unconstitutional or invalid for any reason by any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Ordinance.

(2) If the provisions of this Ordinance are found to be inconsistent with other provisions of the Des Moines Municipal Code, this Ordinance is deemed to control.

**Sec. 5. Effective date.** This Ordinance shall take effect in full force five (5) days after its passage, approval and publication according to law.

**PASSED BY** a majority of the City Council of the City of Des Moines this \_\_\_ day of \_\_\_\_\_, 2024 and signed in authentication thereof this \_\_\_ day of \_\_\_\_\_, 2024.

\_\_\_\_\_  
M A Y O R

APPROVED AS TO FORM:

\_\_\_\_\_  
City Attorney

ATTEST:

\_\_\_\_\_  
City Clerk

Published: \_\_\_\_\_



**CITY ATTORNEY'S FIRST DRAFT 11/13/2024**

**DRAFT ORDINANCE NO. 24-091**

**AN ORDINANCE OF THE CITY OF DES MOINES, WASHINGTON** determining and fixing the amount of taxes levied, and certifying the estimated amounts of funds to be raised by taxes on the assessed valuation of property within the City for the year 2025, the first year of the City of Des Moines' 2025-2026 fiscal biennium, for general City budget expenditures.

**WHEREAS**, by law, the King County Assessor is responsible for determining the assessed valuation of all taxable property situated within the boundaries of the City of Des Moines for the year 2024, and

**WHEREAS**, the City Council and the City Manager have considered the anticipated budget requirements of the City of Des Moines for the 2025-2026 fiscal biennium, and

**WHEREAS**, notice of public hearing was provided as required by law, and

**WHEREAS**, RCW 84.52.010 allows the City to use any unused capacity from the authorized levy amounts of the King County Library district and South King Fire and Rescue, and

**WHEREAS**, the City Council, after hearing and after duly considering all relevant evidence and testimony presented, determined that the City of Des Moines requires a total levy in an amount not greater than \$5,790,457, in order to discharge the expected expenses and obligations of the City and in its best interest, and

**WHEREAS**, pursuant to chapter 84.52 RCW, the City Council is required to determine and fix by ordinance the amount of taxes levied, and to certify the estimated amounts of funds to be raised by taxes on the assessed valuation of property within the City; now therefore,

**THE CITY COUNCIL OF THE CITY OF DES MOINES ORDAINS AS FOLLOWS:**

**Sec. 1. Findings.** The recitals set forth above are adopted in full as findings of the City Council in support of enactment of this Ordinance.

**Sec. 2.** The following amount is determined and fixed as the amount of funds to be raised by taxes on the assessed valuation of property within the City for the year 2025 for general City budget expenditures:

The sum of not greater than \$5,790,457, which represents the relevy of the prior year tax levy and \$203,567 increase for 2025, including \$30,107 for new construction, \$29,630 of banked capacity, and \$87,961 as relevy for prior year refunds and \$0 amounts authorized by the voters for excess or special levies, for the fiscal year 2025 in the City of Des Moines.

**Sec. 3.** The actual amounts levied pursuant to section 1 of this Ordinance shall be calculated after the value of state-assessed property (increase in utility value) is provided by King County.

**Sec. 4.** Upon adoption, the City Clerk shall certify and forward a copy of this Ordinance to the Metropolitan King County Council and County Assessor for King County, Washington.

**Sec. 5. Severability - Construction.**

(1) If a section, subsection, paragraph, sentence, clause, or phrase of this Ordinance is declared unconstitutional or invalid for any reason by any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Ordinance.

(2) If the provisions of this Ordinance are found to be inconsistent with other provisions of the Des Moines Municipal Code, this Ordinance is deemed to control.

**Sec. 6. Effective date.** This Ordinance shall take effect in full force five (5) days after its passage, approval and publication according to law.

Ordinance No. \_\_\_\_\_  
Page 3 of 3

**PASSED BY** a majority of the City Council of the City of Des Moines this \_\_\_ day of \_\_\_\_\_, 2024 and signed in authentication thereof this \_\_\_ day of \_\_\_\_\_, 2024.

\_\_\_\_\_  
M A Y O R

APPROVED AS TO FORM:

\_\_\_\_\_  
City Attorney

ATTEST:

\_\_\_\_\_  
City Clerk

Published: \_\_\_\_\_

Preliminary Worksheet 10.31.2024

Attachment #3

TAXING DISTRICT

City of Des Moines

2024 Levy for 2025 Taxes

IPD: 1.02570

A. Highest regular tax which could have been lawfully levied beginning with the 1985 levy (refund levy not included).					
Year	2024	5,616,227	x	1.01000	= 5,672,389
		Highest Lawful Levy Since 1985		Limit Factor/Max Increase 101%	
B. Current year's assessed value of new construction, improvements, and wind turbines, solar, biomass, and geothermal facilities in original districts before annexation occurred times last year's levy rate (if an error occurred or an error correction was made in the previous year, use the rate that would have been levied had no error occurred).					
	33,671,315	*	0.89414	÷ 1,000	= 30,107
	A.V.		Last Year's Levy Rate		
C. Tax Increment finance area increment AV increase (RCW 84.55.010(1)€) (value included in B & D cannot be included in C)					
	0	*	0.89414	÷ 1,000	= 0
	A.V.		Last Year's Levy Rate		
D. Current year's state assessed property value less last year's state assessed property value. The remainder is to be multiplied by last year's regular levy rate (or the rate that should have been levied).					
	45,381,426	-	45,381,426	=	0
	Current Year's A.V.		Previous Year's A.V.		
	0	*	0.89414	÷ 1,000	= 0
	Remainder from Line D		Last Year's Levy Rate		
E. 1 <sup>st</sup> Year Lid Lift & Limit Factor >1%					
F. Regular property tax limit:					A+B+C+D+E = 5,702,496
Parts G through I are used in calculating the additional levy limit due to annexation.					
G. To find the rate to be used in H, take the levy limit as shown in Line F above and divide it by the current assessed value of the district, excluding the annexed area.					
	5,702,496	÷	6,578,494,834	*	1,000 = 0.86683
	Total in Line F		Assessed Value Less Annexed AV		
H. Annexed area's current assessed value including new construction and improvements, times the rate in Line G.					
	0	*	0.86683	÷ 1,000	= 0
	Annexed Area's A.V.		Annexation Rate		
I. Regular property tax limit including annexation					F+H = 5,702,496
J. Statutory maximum calculation					
Only enter fire/RFA rate, library rate, & firefighter pension fund rate for cities annexed to a fire/RFA or library or has a firefighter pension fund.					
	3.60000	-	1.00000	-	0.24808 + 0.00000 = 2.35192
	District base levy rate		Fire or RFA Rate		Library Rate + Firefighter Pension Fund = Statutory Rate Limit
	6,578,494,834	*	2.35192	÷ 1,000	= 15,472,094
	Regular Levy AV		Reg Statutory Rate Limit		Statutory Amount
K. Highest Lawful Levy For This Tax Year (Lesser of I and J)					= 5,702,496
L. New highest lawful levy since 1985 (Lesser of I minus C and J, unless A (before limit factor increase) is greater, then A)					5,702,496
M. Lesser of J and K					5,702,496
N. Refunds					87,961
O. Total: M+N (unless stat max)					5,790,457
P. Levy Corrections Year of Error: _____ Did the district cause the error?					
1. Minus amount over levied (if applicable)					0
2. Plus amount under levied (if applicable)					0
Q. Total Allowable Levy					5,790,457
R. Tax Base For Regular Levy					
1. Total district taxable value (including state-assessed property, and excluding boats, timber assessed value, and the senior citizen exemption for the regular levy)					6,578,494,834
S. Tax Base for Excess, Voted Bond Levies and Sr Exempt Lid Lifts					
2. Excess AV					6,483,967,650
3. Plus Timber Assessed Value (TAV)					688
4. Tax base for excess and voted bond levies (2+3)					6,483,968,338
T. Increase Information					
1. Levy rate based on allowable levy					0.88021
2. Last year's ACTUAL regular levy					5,586,890
3. Dollar Increase over last year other than New Construction (-) Annexation					85,499
4. Percent Increase over last year other than New Construction (-) Annexation					1.53036%

**A G E N D A   I T E M**

BUSINESS OF THE CITY COUNCIL  
City of Des Moines, WA

SUBJECT: Water District 54 Franchise  
Amendment

FOR AGENDA OF: November 21, 2024

DEPT. OF ORIGIN: Legal

ATTACHMENTS:

1. Draft Ordinance 24-099
2. Ordinance no. 1510

DATE SUBMITTED: November 8, 2024

CLEARANCES:

- City Clerk \_\_\_\_\_
- Community Development \_\_\_\_\_
- Courts \_\_\_\_\_
- Director of Marina Redevelopment \_\_\_\_\_
- Emergency Management \_\_\_\_\_
- Finance *MJ*
- Human Resources \_\_\_\_\_
- Legal */s/ MH*
- Marina \_\_\_\_\_
- Police \_\_\_\_\_
- Parks, Recreation & Senior Services \_\_\_\_\_
- Public Works *MPS*

APPROVED BY CITY MANAGER

FOR SUBMITTAL: *Katherine Coffey*

**Purpose and Recommendation**

The purpose of this agenda item is to introduce to the Council for a first reading Draft Ordinance no. 24-099 which would amend the franchise agreement with King County Water District 54 granted in Ordinance no. 1510 to include a 6% franchise payment in lieu of paying a water utility tax.

**Suggested Motion**

**Motion 1:** "I move to pass Draft Ordinance 24-099 to a second reading on the next available regular City Council agenda."

### **Background**

The City of Des Moines, like other cities in Washington, is facing budget challenges in trying to provide essential services to its citizens. To address a potential budget shortfall of approximately \$4.5 million dollars, City staff have searched for strategies to reduce the shortfall both on the spending side and on the revenue side.

In order to address similar challenges in 2015/2016, the City considered the imposition of a utility tax on the City's water and sewer utilities. At the time, the question of whether the City had the authority to impose a utility tax on other governmental water and sewer utilities was an unsettled question of law. Given this uncertainty, the City and several water and sewer utilities found it in their interests to negotiate new franchise agreements that would provide certainty to both sides.

There are five water/sewer utilities that service the City of Des Moines. In 2016, the City Council approved franchise agreements with three of them (Highline Water District, Southwest Suburban Sewer District and Midway Sewer District) that authorized a franchise payment of 6% of total revenue in lieu of the imposition of a utility tax. In exchange for this franchise payment, the City agreed during the term of the franchise (10 years) to not impose a utility tax.

The franchise agreement with Water District 54 does not contain a waiver of utility tax and the District does not pay the City 6% of total revenue. The only provision for payment is an annual \$5,000 payment to cover the City's administrative cost.

In response to the challenges facing the City in the 2025-2026 biennial budget, staff brought forward a proposal to impose a 6% franchise fee on water utilities who had not bargained for an exemption from such a tax in their franchise agreements. Prior to the full Council's consideration of the draft ordinance, Water District 54 contacted the City regarding an amendment to the District's franchise agreement to bring their agreement in line with other water utilities paying a franchise payment in consideration of being exempted from the imposition of a utility tax at an agreed rate for the remaining term of the franchise.

At the October 24, 2024 regular City Council meeting, staff introduced Draft Ordinance 24-083 which would have imposed a water utility tax. A representative from the district and staff informed the Council of the district's request to discuss an amendment to the franchise agreement. Staff recommended to continue the matter to the November 21, 2024 in order to have discussions with the district. The Council directed staff to return to the November 21 meeting with either the draft ordinance for consideration of possible final action or an amendment of the franchise agreement.

### **Discussion**

Since those new franchise agreements were signed, Washington courts have made clear that cities have the legal authority to impose a utility tax on water/sewer utilities operating within City limits. *Lakehaven Water & Sewer District et al. v. City of Federal Way* (2020). As a result, the City is not prohibited or limited in imposing a utility tax on WD54 in an amount the Council deems fit and will have the same freedom with respect to Lakehaven following the expiration of their agreement.

This ad hoc situation has created a lack of uniformity among water utility rate payers in the City. Highline customers provide the six percent franchise payment that contributes to providing City services, while WD 54 and Lakehaven customers do not. Imposing a 6% utility tax would achieve rough parity between WD 54 and the utilities paying franchise payments, but it is imperfect. The bargained-for

franchise payments contains exclusions for certain gross income of the utilities, including late fees, shut-off and reconnect fees, delinquent service charge collection costs and expenses, impact fees, permit fees and costs or connection charges.

The proposed amendment to the franchise agreement imposes a 6% franchise payment on the revenue of the District subject to the same exclusions contained in the franchise agreements held by the other utilities. In exchange, the City agrees to exempt the District from any water utility tax the City may impose during the term of the franchise. The agreement also eliminates the annual \$5,000 administrative fee paid by the District. Except for these changes, the franchise agreement continues in full force.

**Alternatives**

The Council may:

1. Pass the draft ordinance to a second reading
2. Decline to pass the draft ordinance to a second reading.

State law forbids a franchise agreement from being adopted on first reading.

**Financial Impact**

Staff estimates that the tax would provide additional revenue of approximately \$70,000-\$75,000 in the first year. The proposed utility tax was estimated to bring in approximately \$88,000 in the first year.

**Recommendation**

Staff recommends the Council pass Draft Ordinance 24-099 to a second reading.

**Council Committee Review**

N/A

**CITY ATTORNEY'S FIRST DRAFT 11/13/2024**

**DRAFT ORDINANCE NO. 24-099**

**AN ORDINANCE OF THE CITY OF DES MOINES, WASHINGTON,** amending the nonexclusive franchise to King County Water District No. 54, a Washington special purpose municipal corporation, its successors and assigns in Ordinance No. 1510 to construct, maintain, operate, replace, and repair a water system, in, across, over, along, under, through, and below the public rights-of-way of the City.

**WHEREAS,** King County Water District No. 54 has a valid franchise agreement with the City that expires in 2031, and

**WHEREAS,** the existing franchise agreement does not include a franchise payment provision that mirrors the language in other franchise agreements with water or sewer utilities operating in the City, and

**WHEREAS,** in order to align the terms of this franchise agreement with that of other special purpose districts operating with the City, the parties have agreed to amend the existing franchise to include a franchise payment provision that mirrors other agreements, and

**WHEREAS,** the City Council has the authority to grant and amend franchises for the use of its right-of-way and other public properties (RCW 35A.47.040), and

**WHEREAS,** the City of Des Moines has determined that it is in the best interests of the public to amend the District's franchise on the terms and conditions set forth in this franchise agreement amendment; now, therefore,

**THE CITY COUNCIL OF THE CITY OF DES MOINES, ORDAINS AS FOLLOWS:**

**Sec. 1.** Section 1 of Ordinance No. 1510 (uncodified) shall be amended to read as follows:

**Definitions.** Where used in this franchise agreement ("Franchise"), the following definitions shall apply:

(1) "District" means the King County Water District No. 54, a special purpose municipal corporation, and its respective successors and assigns.

(2) "City" means the City of Des Moines, a Washington municipal corporation, and its successors and assigns.

(3) "Franchise Area" means all of the public roads, streets, avenues, alleys, highways, and other rights-of-way of the City as now laid out, platted, dedicated or improved within the District; and any and all public City roads, streets, avenues, alleys, highways, and other rights-of-way that may hereafter be laid out, platted, dedicated or improved within the area in which the City has jurisdiction; provided, that the Franchise Area shall not include or convey any right to the District to install facilities on, or to otherwise use, City owned or leased properties; and provided that the terms of this franchise (i.e., permitting and enforcement) shall not



apply to those public roads, streets, avenues, alleys, highways, and other rights-of-way that may hereafter be laid out, platted, dedicated or improved within the area until such time that the City has assumed jurisdiction thereof.

(4) "Facilities" means the District's water system, lines, mains, pump stations, appurtenances, and all other necessary or convenient appurtenances for the purpose of providing water service.

(5) "Director" means the City's Director of Planning, Building and Public Works.

(6) "Revenue" means income received by the District from the sale of metered water to direct retail customers whose properties receiving such service from the District's water system are located within the City. Revenue shall not include: late fees; shut-off and reconnect fees; delinquent service charge collection costs and expenses; surcharges; impact or mitigation fees; permit fees and costs; any type of connection charges, general facilities charges, or local facilities charges; local improvement district and utility local improvement district assessments and payments; grants; contributed assets (contributions in aid of construction); income to recover the cost of fire suppression facilities and to pay for the provision of fire suppression services; loans; income from legal settlements not related to water sales to District customers; income from telecommunication leases or licenses; income from real property or from real property sales; income from the sale of surplus equipment, tools or vehicles; interest income; penalties; hydraulic modeling fees; water system extension agreement fees and charges; income from street lights; labor, equipment and materials charges; or any other fees and charges.

**Sec. 2.** Section 24 of Ordinance No. 1510 (uncodified) shall be amended to read as follows:

**Franchise Payment.**

(1) In consideration of the rights granted the District under this Franchise, the District shall pay to the City a Franchise payment ("Franchise payment") in the amount of six percent (6.0%) of the District's Revenue during the Term of this Franchise, beginning January 1, 2025, subject to the provisions of section 24(2) herein.

(2) Franchise payments shall be paid to the City in bi-monthly installments due and payable within thirty (30) days following the end of the bi-monthly period.

(3) Should the District be prevented by judicial or legislative action from paying any or all of the Franchise payments, the District shall be excused from paying that portion of the Franchise payment. Should a court of competent jurisdiction declare the Franchise payment invalid, in whole or in part, then the District's obligation to pay the Franchise

payments to the City under this section shall be terminated in accordance with and to the degree required to comply with such court action, provided, the Parties agree to meet to discuss alternatives and amendments to this Franchise to retain the essential purposes of this section. If the Parties are unable to agree on appropriate amendments to this Franchise, the City shall have the right to void section 24(4) of this Agreement and may impose an Excise Tax on the District's Revenue; provided, if any such Excise Tax exceeds six percent (6%), the District shall have the right to terminate this Franchise and shall have the right to bring an action to challenge the legal validity of any such Excise Tax.

(4) In consideration of the District's payment of a Franchise payment to the City as provided in section 24 herein, and the District's acceptance of the other terms and conditions of this Franchise, the City agrees not to exercise and to forbear any legal authority it may have to impose a utility, business and occupation tax, public utility tax, privilege tax, excise tax or any other tax (collectively "Excise Tax") upon the District based on the District's revenues, gross receipts, or gross income during the term of this Franchise.

(5) If a court of competent jurisdiction determines the City may not agree to forbear its statutory authority to impose an Excise Tax upon the District based on the District's revenues, gross receipts, or gross income during the term of this Franchise, or may not agree to limit any such Excise Tax on the District's revenues, gross receipts, or gross income, and thereafter the City imposes an Excise Tax on the District, the District shall have the cumulative rights and options, at its sole election, to (1) terminate this Franchise and the payment of Franchise payments to the City, or (2) elect not to terminate this Franchise and may elect to pay any such Excise Tax, provided the District's Franchise payments herein to the City shall be credited against any such Excise Tax the City may impose.

(6) The District shall have the right to recover the Franchise payments from the District's ratepayers residing within the City and may identify the Franchise payments as a separate billing item on utility customer billings.

(7) The District agrees while this Franchise is in effect that it will not pursue or support any legal challenge to the Franchise payment set forth herein.

(8) If the District fails to pay any fee required under this Franchise within ninety (90) days after the due date thereof, there shall be added to such fee a penalty of 1.5 percent (1.5%) of the amount of such fee.

**Sec. 3. Acceptance by Franchisee.** The District shall, within sixty (60) days after the effective date of this Franchise, file with the City Clerk the Statement of Acceptance, attached hereto as Exhibit "A," and incorporated by reference.

Ordinance No. \_\_\_\_  
Page 4 of 14

**Sec. 4.** Except as modified by this Ordinance, all terms and conditions of Ordinance No. 1510 shall remain in full force and effect.

**Sec. 5. Effective date.** This ordinance shall take effect and be in full force five (5) days after its passage, approval, and publication in accordance with law.

**PASSED BY** the City Council of the City of Des Moines this \_\_\_\_ day of \_\_\_\_\_, 2024 and signed in authentication thereof this \_\_\_\_ day of \_\_\_\_\_, 2024.

\_\_\_\_\_  
M A Y O R

APPROVED AS TO FORM:

\_\_\_\_\_  
City Attorney

ATTEST:

\_\_\_\_\_  
City Clerk

Exhibit "A"

**HONORABLE MAYOR AND CITY COUNCIL  
CITY OF DES MOINES, WASHINGTON**

In the Matter of the  
Application of King County  
Water District No. 54, a  
special purpose municipal  
corporation, for a Franchise  
to Construct, Operate, and  
Maintain Facilities In, Upon,  
Over, Under Along, Across and  
Through the Franchise Area of  
the City of Des Moines, WA

FRANCHISE ORDINANCE  
NO. \_\_\_\_\_

ACCEPTANCE

**WHEREAS**, the City Council of the City of Des Moines, Washington, has granted a franchise to King County Water District No. 54, a special purpose municipal corporation, its successors and assigns, by enacting Ordinance No. 1510, bearing the date of April 28, 2011 and

**WHEREAS**, the City Council of the City of Des Moines, Washington, has amended the grant of franchise to King County Water District No. 54, a special purpose municipal corporation, its successors and assigns, by enacting Ordinance No. \_\_\_\_\_, bearing the date of \_\_\_\_\_, 2024 and

**WHEREAS**, a copy of Ordinance No. \_\_\_\_ amending said franchise was received by the King County Water District No. 54 on \_\_\_\_\_, 2024, from said City of Des Moines, King County, Washington; now therefore,

**KING COUNTY WATER DISTRICT No. 54**, a Washington a special purpose municipal corporation, for itself, its successors and assigns, hereby accepts said Ordinance and all the terms and conditions thereof, and files this, its written acceptance, with the City of Des Moines, King County, Washington.

**IN TESTIMONY WHEREOF** said King County Water District No. 54 has caused this written Acceptance to be executed in its name by its undersigned \_\_\_\_\_ thereunto duly authorized on this \_\_\_\_\_ day of \_\_\_\_\_, 2024.

ATTEST:

**KING COUNTY WATER DISTRICT No.  
54**

**COPY RECEIVED FOR CITY OF DES  
MOINES:**

By: \_\_\_\_\_  
Its: \_\_\_\_\_

\_\_\_\_\_  
Des Moines City Clerk

ORDINANCE NO. 1510

AN ORDINANCE OF THE CITY OF DES MOINES, WASHINGTON, granting King County Water District No. 54, a Washington special purpose municipal corporation, its successors and assigns, the right, privilege, authority, and nonexclusive franchise, to construct, maintain, operate, replace, and repair a water system, in, across, over, along, under, through, and below the public rights-of-way of the City.

WHEREAS, King County Water District No. 54 ("District") currently owns, operates, and maintains a water system within Des Moines' public right-of-way located in the franchise area, and

WHEREAS, the District is seeking to establish a comprehensive franchise with the City of Des Moines for water system lines within Des Moines' current and future public right-of-way, and

WHEREAS, pursuant to Ordinance No. 86, approved on February 21, 1961, the District was previously granted a franchise agreement to operate within the City limits, and

WHEREAS, the existing Franchise expired on February 21, 2011, and the District and the City therefore desire to renegotiate a new Franchise, and

WHEREAS, in order to maintain control over the use of City of Des Moines' rights-of-way by utilities operating within the City of Des Moines, it is appropriate to enter into franchise agreements with such utilities, and

WHEREAS, the District is such a utility, and has negotiated this franchise agreement with the City of Des Moines acceptable to both parties, and

WHEREAS, the City Council has the authority to grant franchises for the use of its right-of-way and other public properties (RCW 35A.47.040), and

WHEREAS, the City of Des Moines has determined that it is in the best interests of the public to grant the District a franchise on the terms and conditions set forth in this franchise agreement; now, therefore,

THE CITY COUNCIL OF THE CITY OF DES MOINES, ORDAINS AS FOLLOWS:

**Sec. 1. Definitions.** Where used in this franchise agreement ("Franchise"), the following definitions shall apply:

(1) "District" means the King County Water District No. 54, a special purpose municipal corporation, and its respective successors and assigns.

(2) "City" means the City of Des Moines, a Washington municipal corporation, and its successors and assigns.

(3) "Franchise Area" means all of the public roads, streets, avenues, alleys, highways, and other rights-of-way of the City as now laid out, platted, dedicated or improved within the District; and any and all public City roads, streets, avenues, alleys, highways, and other rights-of-way that may hereafter be laid out, platted, dedicated or improved within the area in which the City has jurisdiction; provided, that the Franchise Area shall not include or convey any right to the District to install facilities on, or to otherwise use, City owned or leased properties; and provided that the terms of this franchise (i.e., permitting and enforcement) shall not apply to those public roads, streets, avenues, alleys, highways, and other rights-of-way that may hereafter be laid out, platted, dedicated or improved within the area until such time that the City has assumed jurisdiction thereof.

(4) "Facilities" means the District's water system, lines, mains, pump stations, appurtenances, and all other necessary or convenient appurtenances for the purpose of providing water service.

(5) "Director" means the City's Director of Planning, Building and Public Works.

**Sec. 2. Franchise Grant/Acceptance.**

(1) **Grant of Franchise.** The City does hereby grant to Franchisee, subject to the terms of this Franchise, the right, privilege, authority and franchise to:

(a) Lay, construct, extend, repair, renew, and replace Facilities in the Franchise Area; and

(b) To charge and collect tolls, rates and compensation for such utility service and such uses.

(2) **Acceptance by Franchisee.** The District shall have no rights under this Franchise, nor shall the District be bound by the terms and conditions of this Franchise, unless the District shall, within sixty (60) days after the effective date of this Franchise, file with the City Clerk the Statement of Acceptance, attached hereto as Exhibit "A," and incorporated by reference.

**Sec. 3. Conditions of use.**

(1) **Non-Franchise Area City property.** This Franchise does not and shall not convey any right to Franchisee to install its Facilities on, under, over, across, or to otherwise use City-owned or leased properties of any kind outside the Franchise Area, or to install Facilities on, under, over, across or otherwise use any City owned or leased property within the Franchise Area other than public roads, streets, avenues, alleys, and highways of the City. The District shall place Facilities within the Franchise Area, but not on any other public property owned, in whole or in part, leased, or otherwise occupied by the City unless an easement is granted.

(2) **Operation costs.** To the extent permitted by law and as otherwise expressed in this agreement, the District shall be solely responsible for the operation, maintenance, repair and construction of its Facilities.

(3) **Facilities abandonment.** The District will notify the City when a Facility has been deemed obsolete and its use discontinued. The Facility shall be removed by the District, at its expense, within one hundred (180) days of the date the Facility's use is discontinued. The City may deem a District's facility obsolete if the Facility ceases to be operational for more than ninety (90) days and the District has not initiated repair or removal. If the District fails to begin repair or remove the Facility, the City or its agent may cause the Facility to be removed pursuant to Section 13 of the Franchise. However, with the express written consent of the City, the District may leave such Facilities in place. The City's consent shall not relieve the District of the obligation and/or costs to subsequently remove or relocate such Facilities at the City's request, in which case the District shall perform such work at no cost to the City in accordance with section 13. The provisions of this Section shall survive the expiration, revocation or termination of this Franchise.

**Sec. 4. Franchise term.** This Franchise shall take full force and effect five calendar days after being approved by the City, and shall be valid for a period of 20 years; provided, that this Franchise shall not take effect and the District shall have no rights under this Franchise unless the District files a written acceptance of this Franchise with the City pursuant to Section 2.2 of this Franchise. This Franchise may be extended by mutual written agreement of the parties.

**Sec. 5. Location of facilities.**

(1) **Location.** The location of existing Facilities, their depths below the surface of ground or grade of a right-of-way (if available), shall be submitted to the City in the form of a map showing the approximate location of the District's existing water system within the Franchise Area. Upon written request by the City, the District shall update such map to reflect actual or anticipated improvements to the District's water system within the Franchise Area. Any such map (or update thereof) so submitted shall be for City informational purposes only and shall not obligate the District to undertake any specific improvements, nor shall such map be construed as a proposal to undertake any specific improvements.

(2) **GIS data.** The District shall provide, at such time as the District develops and employs Geographic Information System ("GIS") technology for its water system maps and records throughout its service area, information required in section 5.1 in digital GIS format for its Facilities within the Franchise Area.

(3) **Design markings.** In the event the City desires to design new streets or intersections, renovate existing streets, or

make any other public improvements, the District shall at the City's reasonable request, provide the location of the District's underground Facilities within the Franchise Area by either field markings or by locating the Facilities on the City's design drawings, and shall provide all other reasonable cooperation and assistance to the City.

**(4) No warranty or waiver.** Nothing herein is intended to expand, or relieve the parties of their respective obligations arising under Chapter 19.122 RCW or other applicable law with respect to determining the location of utility facilities prior to construction. Further, neither the provisions of this Franchise nor the absence of any specific provision in this Franchise is intended to limit, detract from or render ineffective any disclaimer (including, without limitation, any disclaimer as to accuracy or completeness) placed by the District on any map furnished to the City pursuant to Section 5.1 and 5.2 of this Franchise.

**Sec. 6. Non-interference of City operations.** The District agrees to maintain its Facilities and perform all work within the Franchise Area: (1) so as not to unreasonably interfere with the free passage of traffic, (2) in accordance with the laws of the State of Washington and City ordinances, regulations, resolutions and rules, and (3) as required by the Director of Planning, Building and Public Works.

**Sec. 7. Requirement to obtain permits.**

**(1) Permits.** The District shall, at its expense, obtain all permits (including rights-of-way permits) and pay all fees required by applicable City ordinances, regulations, resolutions and rules prior to commencing any work within the Franchise Area, excluding routine maintenance work. Permit applications shall: (1) show the position and location of the Facilities to be constructed, laid, installed, or erected at that time; (2) show their relative position to existing rights-of-way or property lines upon prints drawn to scale, unless otherwise approved by the Director; (3) designate rights-of-way by their names and; (4) show improvements as required by the Director, such as, but not limited to, sidewalks, curbs, gutters, shoulders of roadway, ditches, paved roadways, roadways to property lines, turnouts, parking strips, telephone or electric distribution poles, and pipes existing on the ground to be occupied. The District shall specify the class and type of materials to be used, equipment to be used, and mode of safeguarding and facilitating the public traffic during construction. The manner of excavation, construction, installation, backfill, and temporary structures such as, but not limited to, traffic turnouts and road obstructions shall meet the standards of the Des Moines Street Design and Construction Standards and be satisfactory to the Director. All traffic control shall be in accordance with the right-of-way permit, and shall be in accordance with the Manual on Uniform Traffic Control Devices (MUTCD). The District shall indicate on the right-of-way use permit application the time needed to complete the work. The time needed to complete the work is



subject to approval by the City as a condition of the issuance of the right-of-way permit.

(2) **Exception to permit requirement.** In the event of an emergency in which the District's Facilities within the Franchise Area are in a condition as to immediately endanger the safety or health of life, property or the environment, the District may take action immediately to correct the dangerous condition without first obtaining any required permit so long as (1) the District informs the City of the nature and extent of the emergency and the work to be performed prior to or at the commencement of the work, if reasonably possible, or immediately following cessation of the emergency; and (2) such permit is obtained by the District as soon as practicable thereafter.

(3) **Routine maintenance.** The District shall have the right to conduct routine maintenance to repair, modify, supplement, replace or upgrade the District's Facilities, provided that the District shall obtain any necessary Right-of-Way Use Permit and any other permits or authorizations required by all applicable federal, state, and local laws, rules and regulations prior to the performance of any said routine maintenance. Non-emergency related activities such as water main flushing, valve exercising, and other routine maintenance activities shall be allowed to occur without a right-of-way permit.

(4) **Notice of entry.** At least forty-eight (48) hours prior to entering right-of-way adjacent to private property to perform the installation, maintenance, repair, reconstruction, or removal of facilities, except those emergency activities exempted from permit requirements, a written notice describing the nature and location of the work to be performed shall be communicated to the private property occupant to be impacted by the District's work. Examples of acceptable notice include but are not limited to a pre-printed door hanger, mailed letter, and/or sandwich boards.

**Sec. 8. Standard of performance.** The District shall not excavate for a distance of more than one hundred feet (100') without immediately backfilling and compacting to surface grade and permit requirements. Backfilled trench areas within a driving lane must be patched, either temporarily or permanently, or plated, before the end of the workday in which they have been opened. Trench areas within the right-of-way, but not within a driving lane, must also be plated, patched backfilled, and/or patched within the time limits specified by the City on the right-of-way use permit. Final surface restoration shall be completed within thirty (30) days and shall be equal to or better than the surface condition prior to permit issuance.

The District shall, in carrying out any authorized activities within the Franchise Area, comply with all applicable laws, ordinances, codes and standards, as now existing or hereafter adopted or amended, and shall comply with the terms of this Franchise, whether or not the work is performed by the District, its agents, employees, subcontractors, or other third parties at

the District's direction. Upon completion of any installation of the District's Facilities within the Franchise Area, the District shall submit to the Director plans, stamped by a Professional Engineer licensed by the State of Washington (if required in the permit), showing the "record drawings" location of the Facilities. Nothing herein is intended to relieve the parties of their respective obligations arising under applicable law with respect to determining the location of utility facilities.

**Sec. 9. Survey markers and monuments.** The District shall, using a licensed surveyor, immediately replace all markers or monuments disturbed during any work by the District within the Franchise Area. The District shall pay all costs associated with such lost, destroyed or disturbed monuments or markers.

**Sec. 10. Surface markings/stakes.** Prior to the District commencing any excavation work within the Franchise Area that disturbs any monument or marker, the District shall, using a licensed surveyor, reference all monuments and markers relating to subdivisions, plats, highway, and other surveys. The reference points shall be located so that they shall not be disturbed during the District's operations under this Franchise. The method referencing these monuments or other points shall be approved by the City before placement. The construction shall be made as expeditiously as conditions permit, and as directed by the City. The cost of monuments or other markers lost, destroyed, or disturbed, and the expense of replacement of the monuments, shall be borne solely by the District. A complete set of reference notes for monuments, markers, and other ties shall be filed with the City. In the event of any conflict or inconsistency between this section 10 and chapter 19.122 RCW, as now existing or hereafter amended, chapter 19.122 RCW will control.

**Sec. 11. Notification to fire district.** If it is necessary to shut down or diminish the water pressure so that fire hydrants may be affected, the District shall notify the appropriate fire district by telephone followed by faxed transmittal or written notification, that water pressure or fire flow conditions have been affected. In case of a planned shutdown or diminished water flow, at least forty-eight (48) hour prior notification to the fire district is required. If more than one fire hydrant is affected, the District must provide a map of the affected area to the fire district.

**Sec. 12. Right of City to undertake maintenance work.** The laying, construction, maintenance, and operation of the District's system of water pipes, and appurtenances granted under this Franchise shall not preclude the City, its accredited agents or its contractors from doing necessary maintenance work contiguous to the Facilities, provided that the District shall have sufficient notice of regrading or excavating in order that the District may protect its lines or pipe or property.

**Sec. 13. Right of City to complete work.** In the event the District fails to comply with any applicable federal, state or City laws, ordinances, rules, regulations or standards or with any of the terms of this Franchise, and such noncompliance continues for a period of fourteen (14) days after the District receives written

notice from the City regarding the noncompliance, the City may, but in no event is the City obligated to, order any work completed, including without limitation the District's obligation to repair pursuant to section 15 herein and the District's obligation to remove facilities pursuant to section 14 herein. If the City causes such work to be done by its own employees or by any person or entity other than the District, the City will notify the state Department of Health or Department of Ecology, as appropriate, prior to such work. The District shall, upon the City's written request, immediately reimburse the City for all reasonable costs and expenses incurred by the City in having such work performed, which costs may include the City's reasonable overhead expenses and attorneys fees.

**Sec. 14. Notice to Franchisee of work by City.**

(1) **City reservation of rights.** The City reserves the right to use, occupy and enjoy the Franchise Area for any purpose that is not inconsistent with the terms and conditions of this Franchise. The Rights reserved herein include, without limitation, the construction of any City owned electrical, water, sewer or storm drainage line, installation of traffic signals, street lights, trees, landscaping, bicycle paths and lanes, equestrian trails, sidewalks, other pedestrian amenities, and other public street improvement projects. This Franchise is not an exclusive franchise. Without limiting the District's rights under this Franchise, this Franchise shall not in any manner prohibit the City from granting other and further franchises in, under, over, upon and along the Franchise Area.

(2) **City's duties.** In the event the City undertakes any work, including necessary maintenance within a right-of-way in which the District's Facilities are located, and such work necessitates the relocation of the District's then existing Facilities within the Franchise Area, the City shall:

(a) Provide written notice to the District requesting such relocation within a reasonable time prior to the commencement of such City work; and

(b) Provide the District with copies of pertinent portions of the City's plans and specifications for such City work so that the District may relocate its Facilities to accommodate such City work.

(c) Coordinate to minimize conflicts between existing Facilities and Franchise Area improvements where possible.

(3) **District's duties.** After receipt of the City notice requesting the relocation of the Facilities pursuant to subsection 14.2 (a) and receipt of the plans and specifications pursuant to subsection 14.2(b), the District shall, within such reasonable time as approved by the Director, raise, lower, or move such Facilities within the Franchise Area at its sole cost and expense so as to conform to such new grades as may be established, and place the pipe in a location or position causing

the least interference with the improvement, repair, or alteration contemplated by the City.

(4) **Exclusivity.** This section 14 shall govern all relocations of District Facilities required in accordance with this Franchise. Nothing in this section 14 shall require the District to bear any cost or expense in connection with the location or relocation of any Facilities existing under benefit of easement on property owned by a person or entity other than the City.

**Sec. 15. Damage repair.** In case of damage by the District or by the Facilities of the District to rights-of-way, or to public and private improvements to rights-of-way, the District agrees to repair the damage at its own cost and expense. The District shall, upon discovery of such damage, immediately notify the City. The City will inspect the damage, and set a time limit for completion of the repair. If the City discovers damage caused by the District to rights-of-way, or to public and private improvements to rights-of-way, the City shall give the District notice of the damage and set a time limit so the Franchisee may repair the damage. In the event the District does not repair a right-of-way or an improvement to a right-of-way as required in this section, the City may repair the damage pursuant to section 13 of this Agreement.

**Sec. 16. General maintenance of facilities.** The District will maintain Facilities located within the District's Area in good operating condition and repair in a manner consistent with applicable law and prudent utility practice, and will comply with the following procedures:

(1) The District will provide the City, on an annual basis upon the City's written request, a proposed schedule of its routine Facility replacement or repair activities within the District's Area.

(2) The District will meet, at least annually upon the City's written request, with a City representative to discuss the City's concerns regarding the timing, scope, nature or method of such repair or replacement activities within the District Area.

**Sec. 17. Emergency operations.** Prior to the beginning of each winter storm season, the District will, at the request of the City, attend an annual coordination meeting with the City to discuss the District's Emergency Response Plan. At the request of the City, a copy of those portions of the District's Emergency Response Plan that the District makes generally publicly available will be provided to the City at the coordination meeting, along with appropriate telephone number and pager numbers during each emergency.

**Sec. 18. Default.**

(1) **Notice of default.** If the District shall fail to comply with any of the provisions of this Franchise, the City may

serve a written notice to the District ordering such compliance and the District shall have sixty (60) days from the receipt of such notice in which to comply.

(2) **Revocation of Franchise.** If the District is not in compliance with this Franchise after the expiration of the sixty (60) day period, the City may, by ordinance, declare an immediate forfeiture of this Franchise; provided, however, if any failure to comply with this Franchise by the District cannot reasonably be corrected with due diligence within such sixty (60) day period (Franchisee's obligation to comply and to proceed with due diligence being subject to unavoidable delays and events beyond its control), then the time within which the District may so comply shall be extended, upon notice to the Director, for such time as may be reasonably necessary and so long as the District commences promptly and diligently to effect such compliance.

**Sec. 19. Limited rights.** This Franchise is intended to convey only a limited right and interest to Franchisee in the Franchise Area. This Franchise is not a warranty of title or conveyance of any ownership interest in or to the Franchise Area to the District.

**Sec. 20. Eminent domain.** The existence of this Franchise shall not preclude the City from acquiring by condemnation, in accordance with applicable law, all or a portion of the District's Facilities within the Franchise Area for the fair market value thereof. In determining the value of such Facilities, no value shall be attributed to the right to occupy the Franchise Area conferred by this Franchise.

**Sec. 21. Vacation.** If at any time the City, by ordinance, vacates all or any portion of public streets, roads and/or rights-of-way within the Franchise Area, the City will not be liable for any damages or loss to the District by reason of such vacation. The City agrees to exert reasonable good faith efforts to reserve a minimum 15 foot wide easement for the District's existing or proposed Facilities when a street, public way, or area is vacated. The City may, after thirty (30) days written notice to the District, terminate this Franchise with respect to any such vacated area.

**Sec. 22. Compliance with laws.** The District shall comply with all applicable federal, state and City laws, ordinances, resolutions, regulations, standards and procedures, as now existing or hereafter amended or adopted, including without limitation the State Environmental Protection Act; the Federal Occupational Safety and Health Act of 1970 (OSHA), and the Washington Safety and Health Act of 1973 (WISHA) provided, however, that if any term or condition of this Franchise and any term or condition of any City law, code, ordinance, resolution, regulation, standard, procedure, permit, or approval are in conflict, the term or condition of this Franchise will control.

**Sec. 23. Guarantee.** The District shall guarantee work completed by the District after the date of this franchise for a

period of ten (10) years from completion against settlement or conditions requiring repair.

**Sec. 24. Franchise Fee for administrative costs.** The District is to pay an annual fee of \$5000.00. This fee will provide reimbursement to the City for the costs and expenses associated with administrating the franchise by the City. Said annual Franchise Fee shall be paid by February 1<sup>st</sup> of each year following the acceptance date of this Franchise.

**Sec. 25. Indemnification.** The District agrees to indemnify and hold harmless and defend the City, its elected officials, officers, employees, agents, and volunteers from any and all claims, demands, losses, actions and liabilities (including costs and all attorney fees) to or by any and all persons or entities, including, without limitation, their respective agents, licensees, or representatives, arising from resulting from, or connected with this Franchise to the extent caused in part or in whole by the acts, errors or omissions of the District, its officers, partners, shareholders, agents, employees, or by the District's breach of this Franchise. This section shall not be construed to require the District to indemnify, hold harmless or defend the City against claims or damages arising from the negligence of the City, its agents or employees. In the event any claim, demand, suit or action is commenced against the City that constitutes an obligation of the District pursuant to this section 25, the City shall promptly notify the District thereof, and the District shall defend any such claim, demand, suit or action. The District shall not settle or compromise any such suit or action except with prior written consent of the City, which shall not be unreasonably withheld. The City shall have the right at all times to participate through its own attorney in any suit or action which arises pursuant to this Franchise when the City determines that such participation is required to protect the interest of the City or the public. In the event it is determined that RCW 4.24.115 applies to this Franchise, the District agrees to defend, hold harmless and indemnify the City to the maximum extent permitted thereunder, to the full extent of Franchisee's negligence.

**Sec. 26. Insurance.**

(1) **Minimum limits.** The District agrees to carry as a minimum, the following insurance, in such forms and with such carriers as are satisfactory to the City.

(a) Workers compensation and employer's liability insurance in amounts sufficient pursuant to the laws of the State of Washington;

(b) Commercial general liability insurance with limits of liability not less than \$5,000,000 each occurrence and \$5,000,000 aggregate for bodily injury, including personal injury or death, products liability, contractual coverage, operations, explosion, collapse, underground and property damage; and

(c) Automobile Liability insurance with limits of liability not less than \$5,000,000 each accident for bodily injury, or death and property damage.

**(2) Mandatory insurance provisions.** The commercial general liability insurance and automobile liability insurance policies shall be endorsed to contain the following provisions:

(a) The City, its officers, elected officials, employees, and volunteers are to be named as additional insured with respect to liability out of the operations of the District;

(b) Coverage shall apply separately to each insured against whom claim is made or suit is brought, except with respect to the limits of the insurer's liability;

(c) Coverage shall not be suspended, canceled, modified or reduced except after thirty (30) days prior written notice to the City delivered by certified mail, return receipt requested; and

(d) Coverage shall be primary as to the City, its officers, officials, employees and volunteers. Any insurance or self-insurance by the City, its officers, officials, employees or volunteers shall be in excess of Franchisee's required insurance.

**(3) Verification of coverage.** The District shall furnish the City with certificates of insurance and original endorsements evidencing the coverages required by this section. The certificates and endorsements shall be signed by a person authorized by the insurer to bind coverage on its behalf and must be received and approved by the City annually. At the City's request, the District shall deliver certified copies of all required insurance policies.

**(4) Self-Insurance.** In satisfying the insurance requirements set forth in this section, the District may self-insure against such risks in such amounts as are consistent with good utility practices. The District shall provide the City with sufficient written evidence, upon request, that such insurance (or self-insurance) is being so maintained by Franchisee. Such written evidence shall include, to the extent available from the District's insurance carrier, a written certificate of insurance with respect to any insurance maintained by the District in compliance with this section.

**Sec. 27. General provisions**

**(1) Entire agreement.** This Franchise contains all of the agreements of the Parties with respect to any matter covered or mentioned in this Franchise and no prior agreements or understandings pertaining to any such matters shall be effective for any purpose.

(2) **Modification.** No provision of this Franchise may be amended or added to except by agreement in writing signed by both of the Parties.

(3) **Assignment.** The District shall not have the right to transfer or assign, in whole or in part, any or all of its obligations and rights hereunder without the prior written consent of the City, which consent will not be unreasonably withheld. Any assignee shall, within thirty (30) days of the date of any approved assignment, file written notice of the assignment with the City together with its written acceptance of all terms and conditions of this Franchise. Notwithstanding the foregoing, the District shall have the right, without such notice or such written consent, to mortgage its rights, benefits and privileges in and under this Franchise to the Trustee for its bondholders.

(4) **Attorney fees.** In the event the City or the District defaults on the performance of any terms in this Franchise, and the District or the City places the enforcement of the Franchise or any part thereof or the collection of any monies due, or to become due hereunder, in the hands of an attorney, or files suit upon the same, the prevailing party shall be entitled to an award of all reasonable attorneys' fees, costs and expenses. The venue for any dispute related to this Franchise shall be King County, Washington.

(5) **No waiver.** Failure of either party to declare any breach or default by the other party immediately upon the occurrence thereof, or delay in taking any action in connection therewith, shall not waive such breach or default, but such party shall have the right to declare any such breach or default at any time. Failure of either party to declare one breach or default does not act as a waiver of such party's right to declare another breach or default.

(6) **Governing law.** This Franchise shall be made in and shall be governed by and interpreted in accordance with the laws of the State of Washington.

(7) **Authority.** Each individual executing this Franchise on behalf of the City and the District represents and warrants that such individual is duly authorized to execute and deliver this Franchise on behalf of the District or the City.

(8) **Notices.** Any notices required to be given by the City to the District or by Franchisee to the City shall be delivered to the parties at the following addresses:

CITY OF DES MOINES:	KING COUNTY WATER DISTRICT No.
	54:
Director of Planning, Building and Public Works	District Manager
21630 11th Ave. S., Ste D	922 South 219th Street
Des Moines, WA 98198	Des Moines, WA 98198
Tel: 206-870-6522	Tel: 206-878-7210
Fax: 206-870-6544	Fax: 206-824-1909



COPY TO:  
City Clerk  
21630 11th Ave. S., Ste A  
Des Moines, WA 98198  
Phone: 206-878-4595  
Fax: 206-870-6540

COPY TO:  
Office Manager  
922 South 219th Street  
Des Moines, WA 98198  
Tel: 206-878-7210  
Fax: 206-824-1909

Any notices may be delivered personally to the addressee of the notice or may be deposited in the United States mail, postage prepaid, to the address set forth herein. Any notice so posted in the United States mail shall be deemed received three (3) days after the date of mailing.

**(9) Captions.** The respective captions of the sections of this Franchise are inserted for convenience of reference only and shall not be deemed to modify or otherwise affect in any respect any of the provisions of this Franchise.

**(10) Remedies cumulative.** Any remedies provided for under the terms of this Franchise are not intended to be exclusive but shall be cumulative with all other remedies available to the City at law, in equity or by statute.

**Sec. 28. Severability.** Should any section, subsection, paragraph, sentence, clause, or phrase of this Franchise, or its application to any person or situation, be declared unconstitutional or invalid for any reason, such decision shall not affect the validity of the remaining portions of this Franchise or its application to any other person or situation. The City Council of the City of Des Moines hereby declares that it would have adopted this Franchise and each section, subsection, sentence, clauses, phrase, or portion thereof, irrespective of the fact that any one or more sections, subsections, sentences, clauses, phrases, or portions be declared invalid or unconstitutional.

**Sec. 29. Ratification.** Any act consistent with the authority and prior to the effective date of this Franchise is hereby ratified and affirmed.

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Ordinance No. 1510  
Page 14 of 14

**Sec. 30. Effective date.** This ordinance shall take effect and be in full force five (5) days after its passage, approval, and publication in accordance with law.

**PASSED BY** the City Council of the City of Des Moines this 28th day of April, 2011 and signed in authentication thereof this 28th day of April, 2011.

  
MAYOR

APPROVED AS TO FORM:

  
Assistant City Attorney

ATTEST:

  
City Clerk

LEGAL NOTICE

SUMMARY OF ADOPTED ORDINANCE

CITY OF DES MOINES

ORDINANCE NO. 1510, Adopted April 18, 2011.

DESCRIPTION OF MAIN POINTS OF THE ORDINANCE:

This ordinance grants King County Water District No. 54, a Washington special purpose municipal corporation, its successors and assigns, the right, privilege, authority, and nonexclusive franchise, to construct, maintain, operate, replace, and repair a water system, in, across, over, along, under, through, and below the public rights-of-way of the City.

The full text of the ordinance will be mailed without cost upon request.

Sandy Paul, CMC  
City Clerk

Published: May 5, 2011

STATE OF WASHINGTON            )  
  ) ss.  
COUNTY OF KING                )


I, Sandy Paul, CMC, the duly qualified City Clerk of the City of Des Moines, a Non-charter Code City, situated in the County of King, State of Washington, do hereby certify that the foregoing is a full, true and correct copy of Ordinance No. 1510, an ordinance of the City of Des Moines, entitled:

ORDINANCE NO. 1510

AN ORDINANCE OF THE CITY OF DES MOINES, WASHINGTON, granting King County Water District No. 54, a Washington special purpose municipal corporation, its successors and assigns, the right, privilege, authority, and nonexclusive franchise, to construct, maintain, operate, replace, and repair a water system, in, across, over, along, under, through, and below the public rights-of-way of the City.

I further certify that said Ordinance No. 1510 was: (i) introduced on the 28th day of April, 2011; (ii) submitted to the City Attorney on the 28th day of April, 2011; (iii) published on the 5th day of May, 2011, according to law; (iv) approved by a majority of the entire legislative body of the City of Des Moines, at a regular meeting thereof on the 28th day of April, 2011; and (v) approved and signed by the Mayor of the City of Des Moines on the 28th day of April, 2011.

**WITNESS** my hand and official seal of the City of Des Moines, this 29th day of April, 2011.

  
\_\_\_\_\_  
Sandy Paul, City Clerk  
City of Des Moines, WA

STATE OF WASHINGTON            )  
  )ss.  
COUNTY OF KING                )


I, Sandy Paul, CMC, the duly qualified City Clerk of the City of Des Moines, a Non-charter Code City, situated in the County of King, State of Washington, do hereby certify that the foregoing is a full, true and correct copy of Ordinance No. 1510, an ordinance of the City of Des Moines, entitled:

ORDINANCE NO. 1510

AN ORDINANCE OF THE CITY OF DES MOINES, WASHINGTON, granting King County Water District No. 54, a Washington special purpose municipal corporation, its successors and assigns, the right, privilege, authority, and nonexclusive franchise, to construct, maintain, operate, replace, and repair a water system, in, across, over, along, under, through, and below the public rights-of-way of the City.

I further certify that said Ordinance No. 1510 was: (i) introduced on the 28th day of April, 2011; (ii) submitted to the City Attorney on the 28th day of April, 2011; (iii) published on the 5th day of May, 2011, according to law; (iv) approved by a majority of the entire legislative body of the City of Des Moines, at a regular meeting thereof on the 28th day of April, 2011; and (v) approved and signed by the Mayor of the City of Des Moines on the 28th day of April, 2011.

WITNESS my hand and official seal of the City of Des Moines, this 29th day of April, 2011.

  
\_\_\_\_\_  
Sandy Paul, City Clerk  
City of Des Moines, WA

HONORABLE MAYOR AND CITY COUNCIL  
CITY OF DES MOINES, WASHINGTON

In the Matter of the  
Application of King County  
Water District No. 54, a  
special purpose municipal  
corporation, for a Franchise  
to Construct, Operate, and  
Maintain Facilities In, Upon,  
Over, Under Along, Across and  
Through the Franchise Area of  
the City of Des Moines, WA

FRANCHISE ORDINANCE  
NO. 1510

ACCEPTANCE

WHEREAS, the City Council of the City of Des Moines, Washington, has granted a franchise to King County Water District No. 54, a special purpose municipal corporation, its successors and assigns, by enacting Ordinance No. 1510, bearing the date of April 28, 2011 and

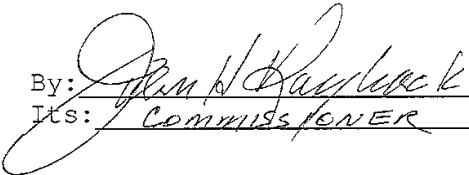
WHEREAS, a copy of said Ordinance granting said franchise was received by the King County Water District No. 54 on APRIL 29, 2011, from said City of Des Moines, King County, Washington; now therefore,

KING COUNTY WATER DISTRICT No. 54, a Washington a special purpose municipal corporation, for itself, its successors and assigns, hereby accepts said Ordinance and all the terms and conditions thereof, and files this, its written acceptance, with the City of Des Moines, King County, Washington.


IN TESTIMONY WHEREOF said King County Water District No. 54 has caused this written Acceptance to be executed in its name by its undersigned COMMISSIONER thereunto duly authorized on this 17 day of MAY, 2011.

ATTEST:

KING COUNTY WATER DISTRICT No.  
54

By:   
Its: COMMISSIONER

COPY RECEIVED FOR CITY OF DES  
MOINES:

  
Sandy Paul, City Clerk  
Des Moines City Clerk

**AGENDA ITEM**

BUSINESS OF THE CITY COUNCIL  
City of Des Moines, WA

SUBJECT: Square Footage Tax

FOR AGENDA OF: November 21, 2024

ATTACHMENTS:

- 1. Draft Ordinance no. 24-082

DEPT. OF ORIGIN: Legal

DATE SUBMITTED: November 13, 2024

CLEARANCES:

- City Clerk \_\_\_\_\_
- Community Development \_\_\_\_\_
- Courts \_\_\_\_\_
- Director of Marina Redevelopment \_\_\_\_\_
- Emergency Management \_\_\_\_\_
- Finance *MH*
- Human Resources \_\_\_\_\_
- Legal */s/ MH*
- Marina \_\_\_\_\_
- Police \_\_\_\_\_
- Parks, Recreation & Senior Services \_\_\_\_\_
- Public Works \_\_\_\_\_

APPROVED BY CITY MANAGER

FOR SUBMITTAL: *Katherine Coffey*

**Purpose and Recommendation**

The purpose of this agenda item is to introduce to the Council for a first reading Draft Ordinance no. 24-082 which would impose a square footage tax on businesses employing a warehouse in the course of engaging in business in the City of Des Moines.

**Suggested Motion**

**Motion 1:** "I move to pass Draft Ordinance 24-082 to a second reading on the next available regular City Council agenda."

### **Background**

Like many Cities, one major source of revenue for the City of Des Moines is the City's Business and Occupation (B&O) tax. Businesses receive the benefit of city services such as public safety, and a B&O tax ensures that businesses using those services to make profits for their owners contribute their fair share of the costs of those services.

The most widely used and known version of the B&O tax is one that is imposed on gross receipts of the business activity conducted in the city. Generally speaking, gross receipts represent the proceeds of sale or the value of goods and services produced in the City. The rate for a gross receipts tax is capped at 0.2% by state law absent approval for a higher rate by the voters. The gross receipts tax rate in Des Moines is 0.2%. Other bases for a B&O tax do exist, however, including a head tax on employees or a tax on the square footage utilized by a business in the city.

A gross receipts tax is an effective way of capturing the amount of business activity occurring for certain kinds of businesses, but can be very poor with respect to other businesses. Other cities in the state have recognized that this failure is particularly true with respect to warehousing. While businesses see great value to their bottom line in storing and/or distributing their merchandise, without sales or manufacturing on site, no taxable events occur for the purposes of a gross receipts tax. Millions of dollars in merchandise may be transported on city roads and protected by city police, but the contribution to these city services through B&O tax may be literally zero.

Some cities such as Kent and Auburn have chosen to address this disconnect by assessing its B&O tax on warehouse business activities on a square foot basis. Rather than using gross receipts, this separate tax is assessed as a quarterly rate multiplied by the square footage the floor space used by the business in the conduct of its business.

### **Discussion**

There are currently seven large warehouse buildings in the Des Moines Business Park that have been developed in the past decade or so, with more proposed in the new Des Moines Business Park West development. The buildings can accommodate a single tenant or multiple tenants.

In order to gauge whether imposing a square footage tax may be appropriate, staff did a quick survey of B&O taxes paid by business park tenants. For the years 2022-2024, of eleven businesses identified as having been Business Park tenants during that period, it appears that four paid no B&O tax. Of the businesses who did pay B&O tax, one paid less than \$300 per year, three paid approximately \$3000 per year, one paid between \$6000 and \$10,000 per year, and two have paid between \$10,000 and \$20,000 per year. At least a portion of those taxes paid can likely be attributed to retail sales on site.

The chart below represents the square footage for reported uses of the seven warehouse buildings in the Des Moines Business Park from the King County Assessor's website, separated by tenant. (Phase 2, not included, is the location of the FAA building, not subject to City taxation)

Building	Street Address	warehouse	office	manufacturing		Total
1A	2341 S 208th St	127,112	1,450			128,562
		31,072	1,978			33,050
1B	2231 S 208th St	72,878	3,503			76,381
		68,475				68,475
1C	2021 S 208th St	143,694	9,838	13,025		166,557
		62,793	4,290			67,083
3A	2361 S 211th St	39,591	9,711	102,698		152,000
3B	2141 S 211th St	82,135	5,698			87,833
		217,131	13,849			230,980
		29,632				29,632
4A	21202 24th Ave S	259,631	6,305			265,936
4B	21402 24th Ave S	97,092	7,687			104,779
		36,430				36,430
		104,779				104,779
<b>Total</b>		<b>1,372,445</b>	<b>64,309</b>	<b>115,723</b>		<b>1,552,477</b>

The Business Park contains over 1.5 million square feet of floor space that can be employed for for-profit business. That area is about 40 times the size of the average grocery store in the U.S. For the years 2022 and 2023, this area generated slightly less than \$50,000 in B&O tax. Businesses without taxable retail sales events also do not generate sales taxes.

The proposed tax would assess an alternative business and occupation tax on businesses that operate warehouses in the course of business in the City that would apply if the square footage tax assessed exceeds the tax assessed on gross receipts. The initial quarterly tax rate would total \$0.13 per square foot of total warehouse area. The tax is proposed to adjust annually per the Seattle area CPI. The tax would not apply to taxpayers whose taxable warehouse area totals less than 4,000 square feet in the City. This is a threshold after which the tax would apply to all taxable area, and not an exemption. Businesses renting warehouse space where they maintain control over the premises would be responsible for the tax rather than the owner of the warehouse.

Examples of other cities imposing square footage taxes are as follows:

- Auburn: \$0.10/square foot per quarter; 4,000 sq ft threshold
- Dupont: \$0.15/square foot per quarter; 20,000 sq ft threshold
- Kent: \$0.12/square foot per quarter (beginning Jan 1); 4,000 sq ft threshold
- North Bend: - \$0.15/square foot per quarter for the first 25,000 square feet  
- \$0.10/square foot per quarter for the next 25,000 square feet  
- \$0.04/square foot per quarter for 50,001+ square feet; 10,000 sq ft threshold

**Alternatives**

The Council may:

1. Pass the draft ordinance to a second reading
2. Adopt the draft ordinance as presented
3. Adopt the draft ordinance with changes
4. Decline to adopt the draft ordinance or pass to a second reading



**Financial Impact**

Staff estimates that the tax could provide approximately an additional \$700,000-\$800,000 in revenue in the first year. Should the Des Moines Creek Business Park West project develop as proposed, this could result in over \$200,000 in additional annual revenue.

**Recommendation**

Staff recommends the Council pass Draft Ordinance 24-082 to a second reading.

**Council Committee Review**

The Finance Committee reviewed a staff proposal to impose a square footage tax at the September 25, 2024 committee meeting. The committee provided direction on details of the proposal such as tax rate and threshold exemption amounts and recommended staff prepare a draft ordinance for consideration by the full council.

**CITY ATTORNEY'S FIRST DRAFT 11/13/2024**

**DRAFT ORDINANCE NO. 24-082**

**AN ORDINANCE OF THE CITY OF DES MOINES, WASHINGTON** relating to taxation, imposing a square footage tax, and amending DMMC 3.84.050.

**WHEREAS**, RCW 35A.82.020 authorizes code cities to impose business licensing requirements and excises upon business transacted within such a city to the extent permitted by the general law, and

**WHEREAS**, in 2004, the City Council of the City of Des Moines enacted Ordinance no. 1355, enacting a Business and Occupation (B&O) tax at a rate of 0.2% of gross receipts of the business, codified at DMMC chapter 3.84, and

**WHEREAS**, in 2012, the City Council enacted Ordinance no. 1555 repealing and replacing DMMC chapter 3.84 to bring the B&O tax provisions in line with the model ordinance developed by the Association of Washington Cities to promote uniformity among Washington cities, and

**WHEREAS**, with the passage of several measures that limit sources of revenue for cities, including I-695 and I-747, the City B&O tax has become a significant stable source of ongoing revenue to help provide vital City services, such as public safety, roads maintenance, parks and recreation, and human services, and

**WHEREAS**, entities doing business in the City benefit from City services funded by the B&O tax and those services allow them to generate profits for shareholders, and

**WHEREAS**, the development of the Des Moines Creek Business Park has enabled millions of dollars of commercial activity to occur in the City, spread over more than a million square feet of commercial space, and

**WHEREAS**, despite the high level of commercial activity generated in the DMCBP benefitting from the provision of public safety and other services provided by the City, the B&O tax based on gross receipts has failed to assess an equitable tax burden on warehouse businesses relative to other businesses in the City, and

**WHEREAS**, other Washington cities have found that imposition of a business and occupation tax assessed on the square footage of

warehouse space utilized in the conduct of business in the city allowed the cities to bring more equity between businesses and generate revenue to fund important city services, and

**WHEREAS**, the City Council finds that imposition of a square footage tax in the City of Des Moines will likewise allow warehouse businesses to fund City services in a manner that more reasonably reflects the benefit received relative to other businesses located in the City and generate vital revenue to support those services, and

**WHEREAS**, the City Council finds that this Ordinance is appropriate and necessary to preserve the public health, safety, and general welfare; now therefore,

**THE CITY COUNCIL OF THE CITY OF DES MOINES ORDAINS AS FOLLOWS:**

**Sec. 1.** DMMC 3.84.050 and section 6 of Ordinance No. 1555 are amended to read as follows:

**Imposition of the tax - Tax or fee levied.**

~~(1)~~ Except as provided in subsection ~~(23)~~ of this section and in the exemptions in DMMC 3.84.110, there is hereby levied upon and shall be collected from every person a tax for the act or privilege of engaging in business activities within the city, whether the person's office or place of business be within or without the city. The amount for the gross receipts tax shall be in amounts to be determined by application of rates against gross proceeds of sale, gross income of business, or value of products, including by-products, as the case may be, ~~as follows described in subsection (1) of this section. The amount for the square footage tax shall be determined by application of rates against the square footage of the business space within the city as described in subsection (2) of this section. The amount of tax due to the city shall be the larger of the amounts calculated under each tax, as measured for each tax reporting period.~~

(1) Gross receipts tax

(a) Upon every person engaging within the city in business as an extractor; as to such persons the amount of

the tax with respect to such business shall be equal to the value of the products, including by-products, extracted within the city for sale or for commercial or industrial use, multiplied by the rate of two-tenths of one percent. The measure of the tax is the value of the products, including by-products, so extracted, regardless of the place of sale or the fact that deliveries may be made to points outside the city.

(b) Upon every person engaging within the city in business as a manufacturer, as to such persons the amount of the tax with respect to such business shall be equal to the value of the products, including by-products, manufactured within the city, multiplied by the rate of two-tenths of one percent. The measure of the tax is the value of the products, including by-products, so manufactured, regardless of the place of sale or the fact that deliveries may be made to points outside the city.

(c) Upon every person engaging within the city in the business of making sales at wholesale, except persons taxable under subsection (2) of this section; as to such persons, the amount of tax with respect to such business shall be equal to the gross proceeds of such sales of the business without regard to the place of delivery of articles, commodities or merchandise sold, multiplied by the rate of two-tenths of one percent.

(d) Upon every person engaging within the city in the business of making sales at retail, as to such persons, the amount of tax with respect to such business shall be equal to the gross proceeds of such sales of the business, without regard to the place of delivery of articles, commodities or merchandise sold, multiplied by the rate of two-tenths of one percent.

(e) Upon every person engaging within the city in the business of (i) printing, (ii) both printing and publishing newspapers, magazines, periodicals, books, music, and other printed items, (iii) publishing newspapers, magazines and periodicals, (iv) extracting for hire, and (v) processing for hire; as to such persons, the amount of tax on such

business shall be equal to the gross income of the business multiplied by the rate of two-tenths of one percent.

(f) Upon every person engaging within the city in the business of making sales of retail services; as to such persons, the amount of tax with respect to such business shall be equal to the gross proceeds of sales multiplied by the rate of two-tenths of one percent.

(g) Upon every other person engaging within the city in any business activity other than or in addition to those enumerated in the above subsections; as to such persons, the amount of tax on account of such activities shall be equal to the gross income of the business multiplied by the rate of two-tenths of one percent. This subsection includes, among others, and without limiting the scope hereof (whether or not title to material used in the performance of such business passes to another by accession, merger or other than by outright sale), persons engaged in the business of developing or producing custom software or of customizing canned software, producing royalties or commissions, and persons engaged in the business of rendering any type of service which does not constitute a sale at retail, a sale at wholesale, or a retail service.

(2) Square footage tax

(a) Upon every person who leases, owns, occupies, or otherwise maintains a business warehouse or outdoor warehouse within the city for purposes of engaging in business activities in the city there shall be a tax measured by the number of square feet of business warehouse floor space or outdoor warehouse space. Beginning January 1, 2025, the amount of the tax shall be equal to \$0.13 for each quarterly period of a calendar year for each square foot of business warehouse or outdoor warehouse floor space that is leased, owned, occupied, or otherwise maintained within the city during the reporting period, calculated to the nearest square foot. On January 1 of each successive year, the rate shall be increased by the product of the prior year's rate and the Consumer Price Index, All Urban Consumers, Seattle-Tacoma-Bellevue, Washington area, for the preceding 12-month period ending August 31st, published

by the U.S. Department of Labor, Bureau of Labor Statistics ("CPI"), rounded to the nearest tenth of one cent (\$0.001).

(b) For purposes of this subsection, "business warehouse" means every structure or any part thereof that is used for the storage of merchandise, goods, wares, commodities, inventory, materials, equipment or other items (whether or not for compensation) in furtherance of engaging in business.

(c) For purposes of this subsection, "outdoor warehouse" means an area that is outdoors and primarily used for the storage of merchandise, goods, wares, commodities, inventory, materials, equipment or other items (whether or not for compensation) in furtherance of engaging in business.

(d) For purposes of this subsection, the square footage of a business warehouse shall be computed by measuring to the inside finish of permanent outer building walls and shall include space used by columns and projections necessary to the building. Square footage shall not include stairs, elevator shafts, flues, pipe shafts, vertical ducts, heating or ventilation shafts, janitor closets, and electrical or utility closets.

(e) For purposes of this subsection, outdoor warehouse space is measured based on the entire space used for outdoor warehousing and is not measured solely based on the size of the goods, wares, merchandise, or commodities that are being stored. The square footage of an outdoor warehouse shall only include those areas used and/or intended to be used for the storage of goods, wares, merchandise, commodities, inventory, materials, equipment, or other items (whether or not for compensation) in furtherance of engaging in business.

Square footage shall not include: areas used only for employee, customer, or visitor parking; dock high loading areas; buildings or areas used only for retail floor space or rentals to consumers; landscaped areas; storm water facilities; maneuvering areas or drive aisles; areas used only for garbage or recycling pickup; rights-of-way; or

other areas clearly not used for the storage of items described in this subsection.

(f) Persons with more than one business warehouse or outdoor warehouse within the city must include all business warehouse floor space and outdoor warehouse space for all locations within the city.

(g) When a person rents space to another person, the person occupying the rental space is responsible for the square footage business tax on that rental space. Space rented for the storage of goods in a business warehouse or outdoor warehouse where no walls or other barriers separate the goods, and where the exclusive right of possession in the space is not held by the person to whom the space is rented, shall be included in the warehouse floor space of the person that operates the warehouse, and not by the person renting the warehouse space. Space rented out in "self-storage" facilities whereby customers have direct access to individual storage areas by separate entrances, shall be included in the warehouse business floor space of the person that operates the warehouse business, and not by the person renting the warehouse space.

(23) The gross receipts tax imposed in subsection (1) of this section shall not apply to any person whose gross proceeds of sales, gross income of the business, and value of products, including by-products, as the case may be, from all activities conducted within the city during any calendar year is equal to or less than \$50,000. The square footage tax imposed in subsection (2) of this section shall not apply to any person unless that person's total area of warehouse space within the city exceeds four thousand square feet.

## **Sec. 2. Petition for referendum.**

(1) **Referendum allowed.** A referendum procedure is required pursuant to RCW 35.21.706 for cities first imposing a business and occupation tax. A petition for referendum may be filed with the City Clerk within seven (7) days of passage of this ordinance. Within ten (10) days, the City Clerk shall confer with the Petitioner concerning form and style of the petition, issue the petition an identification number, and secure an accurate,

Ordinance No. \_\_\_\_  
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concise, and positive ballot title from the designated local official. The Petitioner shall have thirty (30) days in which to secure the signatures of not less than fifteen percent (15%) of the registered voters of the City, as of the last municipal general election, upon petition forms which contain the ballot title and the full text of the measure to be referred. The City Clerk shall verify the sufficiency of the signatures on the petition and, if sufficient valid signatures are properly submitted, shall certify the referendum measure to the next election ballot within the City or at a special election ballot as provided pursuant to RCW 35.17.260(2).

(2) **Exclusive referendum procedure.** The referendum procedure provided for in this ordinance shall be exclusive in all instances for any City ordinance imposing a business and occupation tax or increasing the rate of the tax, and shall supersede the procedures provided under chapter 35A.11 RCW and all other statutory or ordinance provisions for initiative or referendum which might otherwise apply.

**Sec. 3. Severability - Construction.**

(1) If a section, subsection, paragraph, sentence, clause, or phrase of this ordinance is declared unconstitutional or invalid for any reason by any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this ordinance.

(2) If the provisions of this ordinance are found to be inconsistent with other provisions of the Des Moines Municipal Code, this ordinance is deemed to control.

**Sec. 4. Effective date.** This ordinance shall take effect and be in full force on January 1, 2025.

**PASSED BY** the City Council of the City of Des Moines this \_\_\_\_ day of \_\_\_\_\_, 2024 and signed in authentication thereof this \_\_\_\_ day of \_\_\_\_\_, 2024.

\_\_\_\_\_



Ordinance No. \_\_\_\_  
Page 8 of 8

M A Y O R

APPROVED AS TO FORM:

\_\_\_\_\_  
City Attorney

ATTEST:

\_\_\_\_\_  
City Clerk

Published: \_\_\_\_\_

Effective Date: \_\_\_\_\_